

NDICI-GEO-NEAR/2023/ 452-688 - Participation of Georgia, the Republic of Moldova and Ukraine in the Transport Community

INTERIM NARRATIVE REPORT

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List of acronyms used in the report

DG ENEST	The Directorate-General for Enlargement and the Eastern Neighbourhood
EC	European Commission
EU	European Union
FWC	Framework Contract
GIS	Geographical Information System
ITS	Intelligent Transport Systems
MoU	Memorandum of Understanding
RSC	Regional Steering Committee
TA	Technical Assistance
TBD	To be decided
TCT	Transport Community Treaty
TCT Secretariat	The Permanent Secretariat of the Transport Community
TEN-T	Trans-European Transport Network

1. Description

- 1.1. Name of coordinator of the grant contract: **Permanent Secretariat of the Transport Community**
- 1.2. Name and title of the contact person: **Ms. Ljuba Siljanoska, Deputy Director**
- 1.3. Name of beneficiary(ies) and affiliated entity(ies) in the action: **Permanent Secretariat of the Transport Community**
- 1.4. Title of the action: **Participation of Georgia, the Republic of Moldova and Ukraine in the Transport Community**
- 1.5. Contract number: **NDICI-GEO-NEAR/2023/ 452-688**
- 1.6. Start date and end date of the reporting period: **01/01/2024 – 31/12/2024**
- 1.7. Target countries: **Georgia, The Republic of Moldova, Ukraine**
- 1.8. Final beneficiaries: **Georgia, The Republic of Moldova, Ukraine**
- 1.9. Countries in which the activities take place: **EU, Western Balkans, Georgia, The Republic of Moldova, Ukraine**

2. Assessment of the implementation of the action activities and its results

2.1. Executive summary of the action

The Action supports the gradual association of Georgia, the Republic of Moldova and Ukraine with the Transport Community, a process that commenced in 2023 and was initially funded under a previous grant contract. Under the updated cooperation framework established through the current Action, the Transport Community's engagement with the observing participants has significantly expanded, including also dedicated components for technical assistance and capacity building.

Based on the progress achieved in the first year of implementation, the Action's contribution to the overall impact (ensuring Ukraine's, Moldova's, and Georgia's progressive integration of the transport markets with the European Union - EU in the context of the enlargement process) is expected to be significant, albeit uneven among the observing participants. While the already delivered and planned support under the Action has become essential for Moldova's progressive integration into the EU transport market and is expected to directly impact the related indicator, limited engagement with Ukrainian authorities and Georgia's political circumstances are hindering the Action's contribution to the intended impact in the former case, while jeopardising the impact itself in the latter.

Progress towards the proposed outcomes (namely the progressive engagement of the observers in the Transport Community and support in the development of their transport networks) has been steady, despite challenges arising from the limited involvement of Ukraine and the gradually declining engagement with Georgia.

Cooperation between the observers and the Transport Community has varied significantly. While the Transport Community has emerged as one of Moldova's key development partners for institutional, policy, and regulatory reforms, engagement with Georgia has stagnated due to the country's political

circumstances and the deadlock in its accession process. Also, despite continuous efforts, engagement with Ukraine has remained limited, because of the exceptional circumstances the country is facing coupled with obvious institutional capacity constraints and staff shortages.

For the same reasons as stated above, the progresses in meeting the Action’s outputs are uneven between target countries and indicators. In some cases, the target value of the corresponding indicators has already been exceeded, while in some other cases it is lagging behind. Target values for some indicators whose value has not been established at the time of Grant Contract signing is proposed on this occasion. Slight adaptations/corrections of the logical framework matrix are also proposed through the current report and explained in more details below. Altogether, subject to the slight adaptation of the target values of some indicators to the evolving political realities on the ground, the Action will end-up achieving all results under the initially established intervention logic and even exceeding the initial expectations. The activities carried out in 2024 have set a solid ground for turning 2025 in a year of delivery, especially for technical assistance and capacity building actions that are expected to have a direct and substantial impact on the pursued outputs and outcomes under the Action.

2.2. Results and activities

A. RESULTS (IMPACT, OUTCOMES, OUTPUTS)

Impact – "Ukraine, Moldova, and Georgia progressive integration of the transport markets with the EU is ensured in the context of the enlargement process"

The sole associated impact indicator is the “Level of alignment of Georgia, Moldova and Ukraine with EU transport-related acquis”, as tracked under the dedicated country reports.

Indicator	Target value	Achieved value
Level of alignment of Georgia, Moldova and Ukraine with EU transport-related acquis	Georgia: Some level of preparation	Georgia: Some level of preparation (with some progress)
	Moldova: Some level of preparation	Moldova: Some level of preparation (with some progress)
	Ukraine: Some level of preparation	Ukraine: Some level of preparation (with limited progress)

The baseline value of the indicator has been established based on the 2023 enlargement reports, while the current achievement rate considers the latest enlargement reports released on 30 October 2024.

Two of the three recommendations under Chapter 14 in the latest country Report for Moldova are currently being directly addressed under the Action, namely:

- “Continue progress made to be removed from the blacklist of the Paris Memorandum of Understanding (MoU) on Port State Control” – TCT Secretariat has developed a roadmap in this regard in cooperation with the relevant Moldovan stakeholders and will keep supporting Moldova in implementing the agreed actions
- “Adopt the social and market rules for road transport” – A detailed review and revision of Moldova’s Road Code will be conducted under a Technical Assistance Contract implemented within the Action, ensuring alignment with the relevant EU acquis, including social and market rules for road transport.

The implementation of the actions listed above, along with other priority measures agreed upon with the Moldovan authorities, is expected to accelerate Moldova's progress on Chapter 14. However, defining target values for this indicator may still be premature. These targets should consider DG ENEST's progress tracking methodology (which is not yet available at the TCT level) as well as the current political landscape and the level of engagement with each observer.

Outcome 1 – "Ukraine, Moldova and Georgia are progressively engaged in activities of the Transport Community in the field of road, rail, inland waterways, and maritime transport on the basis of the relevant EU acquis for all modes of transport, excluding air transport."

This outcome has three associated indicators, with their target values, level of achievement, and detailed explanations presented below.

Indicator 1 to Outcome 1	Target value	Achieved value
Number of action plans with priority measures for a specific transport mode developed	4	4

The Action Plans are an essential tool for structuring and prioritising the key objectives established under the Transport Community Treaty.

After multiple rounds of technical discussions and consultations with the relevant stakeholders, four Action Plans have been developed for Road, Road Safety, Rail, and Waterborne Transport & Multimodality. These documents were presented at the Regional Steering Committee meeting on 14 November 2024 and are scheduled for presentation at the upcoming Ministerial Council.

Once agreed at technical level, the Action Plans for Moldova and Georgia have been submitted to the relevant national authorities for approval and/or endorsement. In contrast, the Action Plans for Ukraine remain generic, due to the low responsiveness rate from the Ukrainian authorities. Depending on future engagement, the Action Plans for Ukraine could undergo revision/adaptation during 2025.

Indicator 2 to Outcome 1	Target value	Achieved value
Number of reports on the status of alignment with EU transport acquis produced	2 (1 per year)	1

The 2024 TCT Annex I Status Report was presented at the Regional Steering Committee (RSC) meeting on 16 December 2024 and is scheduled for presentation at the upcoming Ministerial Council.

The achievement of the target value is progressing as planned, with the first report already delivered and the second scheduled for 2025.

The target value of this indicator has been fully achieved after the first year of implementation.

Indicator 3 to Outcome 1	Target value	Achieved value
Number of assistance actions related to legislative and regulatory acts supported at the request of the Beneficiary country	TBD	3

The assistance actions related to legislative and regulatory acts counted under this indicator include:

- Technical Assistance contracts targeting specifically transposition and/or implementation of relevant EU acquis
- Compliance assessment and recommendations reports issued by TCT Secretariat
- Specific roadmaps/action plans outlining measures targeting legislative and regulatory reforms

In due regard of the proposed definition, the already achieved actions include:

- Support for the Republic of Moldova to improve its position in Paris MoU list (Roadmap including regulatory, organizational, operational, control, technical assistance and capacity building measures)
- Compliance assessment note (Directive no. 1999/62/EC and the corresponding Moldovan legislation)
- Support for the Republic of Moldova in electronic freight transport implementation (already drafted roadmap including regulatory, organizational, operational and technical assistance measures)

Ongoing actions include:

- Technical Assistance for supporting the Republic of Moldova to reach alignment with the relevant EU acquis in the road operation sector (14 legal acts targeted)
- Technical Assistance for supporting the Republic of Moldova in achieving compliance with the relevant EU waterborne transport acquis (13 legal acts targeted)
- Technical Assistance for the preparation of a National ITS Strategy for the Republic of Moldova (9 EU acquis pieces targeted)
- Technical Assistance for Supporting the Republic of Moldova with the Transposition and Implementation of the Road Infrastructure Safety Management EU Acquis (2 EU acquis pieces targeted)
- Compliance assessment recommendations with regards to the TEN-T Regulation 2024/1679

It is still premature to define a target value for this indicator, given the observers' evolving needs and the fact that TCT will benefit of a flexible TA instrument designed specifically to respond to such requests (the Framework Contract - FWC). An indicative target value in this regard could be 12 (assuming an estimative no. of 4 distinct assignments to be implemented under the FWC).

Outcome 2 – " The process of development of the transport networks between Ukraine, Moldova and Georgia and the EU is supported."

This outcome has one associated indicator, with its target value, level of achievement, and detailed explanations presented in the table below.

Indicator	Target value	Achieved value
Number of annual reports on the development of TEN-T core and comprehensive network in the Beneficiary countries developed	2 (1 per year)	1

The TEN-T Report was presented at the RSC meeting on 16 December 2024 and is scheduled for presentation at the upcoming Ministerial Council.

The achievement of the target value is progressing as planned, with the first report already delivered and the second scheduled for 2025.

Output 1.1. – “The systemic involvement of Ukraine, Moldova and Georgia in TCT activities is ensured”

This output has three associated indicators, with their target values, level of achievement, and detailed explanations presented below.

Indicator 1 to Output 1	Target value	Achieved value
Number of annual technical committee meetings organised between Transport Community and attended by the observing participants	18	21

Given the established target value for this indicator, it is hereby assumed that it refers to the number of Technical Committees meetings scheduled for each year (in which case, for the sake of clarity, it is proposed to slightly adjust the title of the indicator, as indicated in red in the 2nd column on the left).

During 2024, representatives of the observing participants attended 21 Technical Committee meetings in person. While the target value for the year has been exceeded, it should be noted that this was made possible by organising four annual meetings for each Technical Committee (totalling 24) instead of the originally planned three. Overall, observing participants took part in 87.5 % of the Technical Committee meetings held in 2024.

Indicator 2 to Output 1	Target value	Achieved value
Extent to which countries' capacity for engagement with TCT is enhanced	Significantly enhanced	Georgia: Enhanced Moldova: Significantly enhanced Ukraine: not enhanced

Georgia's engagement with TCT has enhanced. Georgia kept ensuring an active participation at technical level in most TCT meetings and events. A horizontal coordination mechanism with Georgian representatives in the RSC has been also established. In addition, Georgia took active part in the technical assistance and capacity building needs assessment exercises conducted by the TCT Secretariat. However, further progress with the agreed scope of work for technical assistance has been put on hold, due to Georgia's political circumstances and the instructions received from the EC.

The collaboration between the Republic of Moldova and the Transport Community has enhanced significantly under the current grant. Effective stakeholder engagement has been established through regular high-level and coordination meetings, ensuring prompt resolution of issues and maintaining dynamic communication with the Moldovan authorities. Moldova benefits from significant support under the current grant, positioning the Transport Community as one of its most relevant development partners in the field of regulatory and policy reforms. No less than 38 EU legal acts will be addressed under dedicated technical assistance programs for acquis transposition and implementation.

Engagement with Ukraine has actually declined. Both participation in TCT events and overall responsiveness of the relevant stakeholders have decreased compared to 2023, despite TCT’s continued efforts, including high-level contacts with Ukrainian representatives, the European Commission, the EU Delegation, and other relevant stakeholders and development partners. This situation appears to be driven by a combination of objective logistical difficulties and severe capacity shortages within the Ukrainian line ministry.

Indicator 3 to Output 1	Target value	Achieved value
Number of technical assistance actions (including, to the extent possible gender sensitive/ disaggregated data)	At least 2	7

The Action’s currently considered procurement plan for technical assistance includes 7 distinct assignments of which:

- **One contract awarded** (Technical Assistance for the preparation of a National ITS Strategy for the Republic of Moldova)
- **Four contracts under procurement** (Technical Assistance to support Moldova to reach alignment with the relevant EU acquis in the road operation sector. Technical Assistance for supporting the Republic of Moldova in achieving compliance with the relevant EU waterborne transport acquis, Technical Assistance for Supporting the Republic of Moldova with the Transposition and Implementation of the Road Infrastructure Safety Management EU Acquis and Framework Contract for supporting Georgia, the Republic of Moldova, and Ukraine in carrying out policy and regulatory reforms in line with the priorities established in the Transport Community Treaty)
- **One contract under discussion/preparation** (Technical Assistance to improve the railway safety through alignment with and implementation of the relevant EU acquis)
- **One contract to be (re)launched indicatively in June 2025**, after an initial failed attempt (Technical Assistance for establishing of a TEN-T GIS database to support the preparation of the TEN-T Annual Report for the observing participants).

Until the closure of the tendering and contracting process for the TA component of the grant it is, however, premature to amend the proposed target value of the indicator.

Output 1.2 – “The Support is provided to ensure the transposition of EU relevant acquis as provided by the Transport Community Treaty”

This output has three associated indicators, with their target values, level of achievement, and detailed explanations presented below.

Indicator 1 to Output 2	Target value	Achieved value
Number of support actions if requested by beneficiary country	TBD	1

This indicator is overlapping (at least in part) with Indicator 3 to Outcome 1 (“number of assistance actions related to legislative and regulatory acts supported at the request of the Beneficiary country”). For the scope of monitoring and reporting, it is proposed that “support actions” to be counted under this indicator refer at:

- Technical Assistance contracts targeting specifically transposition and/or implementation of relevant EU acquis
- Compliance assessment and recommendations reports issued by TCT

The currently achieved value considers the following support action already completed:

- Compliance assessment note (Directive no. 1999/62/EC and the corresponding Moldovan legislation)

Currently ongoing actions include:

- Technical Assistance for supporting the Republic of Moldova to reach alignment with the relevant EU acquis in the road operation sector (14 legal acts targeted)
- Technical Assistance for supporting the Republic of Moldova in achieving compliance with the relevant EU waterborne transport acquis (13 legal acts targeted)
- Technical Assistance for the preparation of a National ITS Strategy for the Republic of Moldova (9 EU acquis pieces targeted)
- Technical Assistance for Supporting the Republic of Moldova with the Transposition and Implementation of the Road Infrastructure Safety Management EU Acquis (2 EU acquis pieces targeted)
- Compliance assessment recommendations with regard to the TEN-T Regulation 2024/1679

Give the observers' evolving needs and the TCT Secretariat's flexibility in responding to requests for assistance, it may still be premature to define a target value for this indicator. Using the same approach as for Indicator 3 to Outcome 1, a potential target value may be 10.

Indicator 2 to Output 2	Target value	Achieved value
Number of prioritised legal acts from Annex I of the TCT included in the action plans	96	96

The Action Plans for observers have been finalised in 2024, as shown under Indicator 1 to Outcome 1. The currently achieved value includes all legal acts currently targeted and/or referred as in the said Action Plans. Of 96 legal acts included or referred at under the Action Plans:

- 73 are listed for effective transposition and implementation in the legal systems of the observing participants
- 23 are listed as overall reference/legal basis for other type of actions

It is therefore proposed to set the target value of the indicator at 96.

Indicator 3 to Output 2	Target value	Achieved value
Number of persons involved in legal drafting having acquired appropriate capacity (disaggregated: professional profile, theme of capacity development, gender, etc.)	TBD	6

Figures currently counted under this indicator include the number of professionals in the public administrations of the observing participants engaged on a daily basis with TCT on matters related to legislative and regulatory reform. The currently achieved value is therefore considering one professional for road, one for rail and one for waterborne transport from Moldova and Georgia (Ukraine is excluded, due to the limited engagement so far).

Future values may also include the number of professionals attending workshops and training sessions specifically designed to support the regulatory reform process.

Following the training needs assessment conducted in 2024, key topics of interest in this area have been identified, including the use of EUR-Lex, transport acquis bilateral screening, and regulatory impact assessment. Two such sessions have already been scheduled for early 2025, with additional sessions potentially to follow.

It is yet premature to define the target value of this indicator, as the list of capacity building events to be implemented under the FWC is not yet final. An indicative number in this regard could be 100, based on the following assumptions:

- Confirmed no. of participants for the upcoming events
- 3 more dedicated training sessions on EU-acquis specific topics to be organised under the grant through the FWC

Output 1.3 – “Support is provided to implement EU relevant acquis as provided by the Transport Community Treaty”

This output has only one associated indicator, with its target value, current level of achievement, and additional explanations presented below.

Indicator 1 to Output 3	Target value	Achieved value
Number of persons having acquired skills to requirements in relevant capacity building activities (disaggregated: professional profile, theme of capacity development, gender, etc.)	TBD	44

44 representatives from Georgia, Moldova and Ukraine attended the capacity-building activities organised under the Transport Community framework in 2024.

To address the low attendance rates observed in 2024 and ensure the Action’s objectives are fully met, a dedicated capacity-building program has been designed and will be implemented in 2025.

It is yet premature to define the target value of this indicator, as the list of capacity building events to be implemented under the FWC tendered by the Transport Community is not yet final. An indicative number in this regard could be 200, based on the following assumptions:

- Achieved value in 2024 (44) and a similar participation in TCT events during 2025
- The tailored capacity program designed for 2025 and including an indicative number of approx. 10 workshops/seminars

Output 1.4 – “Continuous monitoring of progress of alignment with EU acquis ensured”

This output has only one associated indicator, with its target value, current level of achievement, and additional explanations presented below.

Indicator 1 to Output 4	Target value	Achieved value
Total number of annual progress review meetings conducted	18-5	2

Of the nine initially planned formal progress review meetings, only two were conducted so far, both in Moldova. No missions were carried out in Ukraine due to the limited engagement with the Ukrainian authorities or Georgia, because of the political context resulting in the limitation of the activities carried out with Georgian stakeholders.

Also, only two missions were conducted in Moldova instead of three because of the prolonged PIU staff recruitment process resulting in the initial review mission being scheduled only in June 2024.

Whereas the situation in Georgia and Ukraine remains uncertain and it is not clear if there will be significant improvements in 2025, it is proposed to adjust the target value of the indicator from 18 to 5. Three additional review missions will be carried out in 2025 in Moldova, one being already scheduled for late February. Such adjustment will not be affecting the related output, whereas the “*continuous monitoring of progress of alignment with EU acquis*” is still being ensured through the continuous coordination mechanisms in place. In addition to the Technical Committee meetings, which serve to thoroughly review and update the progress on EU acquis alignment regulatory reforms, the PIU conducts separate technical meetings with each observer approximately once a month to monitor and track progress on Action Plans and regulatory alignment.

Output 1.5 – “The capacities of Ukraine, Moldova and Georgia and their relevant national authorities are developed in the view of gradual approximation with the EU transport-related acquis in the areas of the Transport Community”

This output has only one associated indicator, with its target value, current level of achievement, and additional explanations presented below.

Indicator 1 to Output 5	Target value	Achieved value
Persons having acquired skills to requirements (sex disaggregated data)	TBD	6

This indicator presents certain similarities to Indicator 3 to Output 2 (“*Number of persons involved in legal drafting having acquired appropriate capacity*”).

It is therefore proposed to follow a similar approach by counting on one hand professionals having acquiring skills by virtue of their daily engagement with TCT as well as participants in workshops and training sessions specifically designed to support the regulatory reform process (to be delivered in 2025).

Also, it is proposed to correct the spelling errors in columns “Indicator” and “Baseline (value & reference year)” – see the proposal in red in columns 2 and 3 in the left.

It is yet premature to define the target value of this indicator, as the list of capacity building events to be implemented under the FWC is not yet final. An indicative number in this regard could be 100, based on the following assumptions:

- Confirmed no. of participants for the upcoming event
- Estimated no. of participants for the already scheduled event
- 3 more dedicated training sessions on EU-acquis specific topics to be organised under the grant through the FWC currently under tendering.

Output 1.6 – “The process of gradual integration of Ukraine, Moldova and Georgia in the Transport Community Treaty supported”

This output has two associated indicators, with their target values, level of achievement, and additional explanations presented below.

Indicator 1 to Output 6	Target value	Achieved value
Actions in place to incentivise and support the process of revision of the TCT	At least 2	1

It is hereby proposed to count as “action to incentivise and support the process of revision of the TCT” the working group for Treaty reviews steered by the TCT in 2024.

The process of revision of the TCT has not formally started and the current political context provides no indication on its timeline and format. The target value should therefore not be modified for now, and under achievements (if case) will be justified in the Completion Report.

Indicator 2 to Output 6	Target value	Achieved value
Revision of TCT initiated and adopted	1	0

The revision process of the TCT has not formally begun, and the current political context offers no clarity on whether, when, or in what form it will proceed. Therefore, the target value should remain unchanged for now, with any potential underachievement – if applicable – being explained in the Completion Report.

Output 2.1 – “The process of development of Trans-European Transport Networks (TEN-T) in Georgia, Moldova and Ukraine is supported”

This output has one associated indicator, similar to the one associated with the related outcome. Its target value, level of achievement, and detailed explanations are presented below.

Indicator	Target value	Achieved value
Annual report on the development of TEN-T core and comprehensive network in the Beneficiary countries	2	1

The 2024 TEN-T Report was presented at the RSC meeting on 16 December 2024 and is scheduled for presentation at the upcoming Ministerial Council.

The achievement of the target value is progressing as planned, with the first report already delivered and the second scheduled for 2025.

B. ACTIVITIES

Activity 1.1.1. related to Output 1.1 – “Supporting the participation of Georgia, Moldova and Ukraine in the working bodies of the Transport Community, such as Ministerial Council, Regional Steering Committee, Technical Committees (e.g. on Road, Road Safety, Transport Facilitation, Dangerous Goods, Waterborne Transport and Rail, etc.), and Social Forum”

Supporting the participation of observing participants in the working bodies of the Transport Community is a core activity under the Action and an essential prerequisite for their effective engagement in the Transport Community's initiatives.

During 2024, representatives of Georgia, the Republic of Moldova, and Ukraine attended 23 meetings of TCT bodies in person, including:

- 21 Technical Committees
- Two Regional Steering Committees (with an additional two being attended online)

No Ministerial Council meeting was held in 2024, while the Social Forum meeting was not attended by Regional Partners.

The breakdown of participation by observer and gender is provided below:

- 45 participants from Georgia (22 females and 23 males)
- 20 participants from Moldova (three females and 17 males)
- Five participants from Ukraine (two males and three females)

The overall attendance rate was lower than initially anticipated, particularly for the Technical Committees, with a cumulative average of 2.33 participants per event from all observing participants (instead of the estimated nine). The main factors contributing to this shortfall were:

- The limited engagement of the key stakeholders in Ukraine, compounded by logistical difficulties hindering travels from and to the country.
- The institutional capacity limitation and challenges in Moldova, which sometimes makes in-person attendance of English-speaking professionals difficult, despite an excellent overall engagement with the Transport Community.

To mitigate these challenges as effectively as possible, the TCT Secretariat amended the Grant Contract to introduce a derogation from standard travel rules, allowing for the payment of additional daily subsistence allowances for Ukrainian representatives, whose only viable travel option abroad remains through overnight trains to Warsaw, Poland.

All the above resulted in a disbursement rate of just **44%** from the estimated amount of the dedicated budget line for the first year of implementation. However, the measures introduced – along with a gradual increase in Ukraine's engagement, already noticeable in early 2025 – are expected to improve overall figures by the end of the Action.

Activity 1.1.2. related to Output 1.1 – “Provision of needed technical assistance to conduct studies, ensure institutional support and facilitate the transposition and implementation of the relevant EU acquis in various areas, such as railway, road, road safety, transport facilitation, waterborne transport and multimodality, Trans-European Transport Networks, transportation of dangerous goods, sustainable and smart mobility”

The Grant Contract includes an important Technical Assistance component aimed at supporting the beneficiary countries align with EU regulatory framework, standards and practice in key priority sectors of the Transport Community. The initial budget of the TA component was € **1,076,207**, being further supplemented to € **1,267,643** (more than 1/3 of the total eligible cost of the Action), based on the identified needs. While initially including a list of indicative measures to be supported in this regard, the Grant Contract also allowed for considerable flexibility for further adaptations, based on assessed needs on the ground.

To define the list of technical assistance initiatives to be implemented under the Grant Contract, the TCT Secretariat adopted a balanced approach, combining top-down and bottom-up methodologies within a broad collaborative framework. The process followed the key steps below:

- Identifying the relevant TA-related requirements of the Grant Contract.
- Consulting with the observing participants to assess their overall needs concerning key priority areas under the Transport Community Treaty and the pre-identified TA topics.
- Compiling an initial indicative list of topics of interest on the basis of the above.
- Supplementing the list with specific TA measures identified by the TCT (and previously agreed upon with the European Commission).
- Consulting with other relevant stakeholders to ensure full complementarity and overall relevance of the TA program and avoid any potential overlapping.
- Compiling the final list of Technical Assistances and a reserve list based on the outcomes of all previous stages.

Shaping the Technical Assistance programme under the Action has been a complex, iterative process involving multiple rounds of consultations with a wide range of stakeholders.

Consultations with the observing participants began with the distribution of dedicated online survey forms, followed by targeted meetings with line ministries and other relevant stakeholders. One of the first key outcomes of these consultations was the observing participants' limited interest in the development of a Smart and Sustainable Mobility Strategy by TCT Secretariat (a pre-identified topic in the Grant Contract), this area being already addressed within their national transport strategies. Conversely, given their strong need to advance regulatory reforms, the observing participants expressed a high interest in receiving support for the transposition and implementation of the relevant EU Acquis. These findings were properly acknowledged by the TCT Secretariat, and further agreed with the Contracting Authority, being reflected in the modification of the Grant Contract dated 4 December 2024.

In parallel, following extended consultations with the observing participants, several specific Technical Assistance needs were identified for further scrutiny. Additionally, the TCT Secretariat conducted a preliminary assessment of the proposed measures, prioritising those most likely to deliver tangible result within the Grant Contract implementation period. While the list of identified needs far exceeds both the Technical Assistance budget under the Grant Contract and the Action's implementation timeline, it was nonetheless designed to:

- Establish a pipeline of potential interventions that could be pursued by other relevant stakeholders.
- Create a reserve list of projects that may be incorporated into the grant, subject to progress in contracting and savings realized during the tendering process.

The list of potential Technical Assistance needs was subsequently shared with other relevant stakeholders. In parallel, the TCT Secretariat started refining the prioritised measures by securing the observers' and the Contracting Authority's consent on the indicative scope of works, preparing technical specifications, compiling complete sets of tender documents, and managing the procurement processes.

During 2024, the following progress was achieved:

- Preparation and agreement on 14 indicative scopes of work
- Completion of 6 full sets of tender documents
- Launching of 5 tender procedures

- Awarding of 1 Technical Assistance contract

The current Procurement Plan for the Technical Assistance component under the Grant Contract is provided below:

Contract	Estimated/ contracted value	Type of procedure	Status	Launching date	Contracting date	Completion date
Preparation of a national ITS strategy for the Republic of Moldova	230,000	Open	Contracted	21.08.2024	09.12.2024	11.12.2025
Technical assistance for alignment with the relevant EU acquis in road operation sector	134,790	Simplified	Awarded	20.11.2024	03.03.2025	29.10.2025
Technical assistance for alignment with the relevant EU acquis in the waterborne transport sector	140,000	Simplified	Under evaluation	09.12.2024	12.03.2025	08.10.2025
Technical Assistance to Support the Republic of Moldova in Transposing and Implementing the EU Road Infrastructure Safety Management Acquis	92,000	Simplified	Under evaluation	23.12.2024	17.03.2025	17.09.2025
Technical assistance to improve the railway safety through alignment with and implementation of the relevant EU acquis	TBD	Open/ Simplified	Not launched	TBD	TBD	TBD
Technical Assistance for establishing of a TEN-T GIS database to support the preparation of the TEN-T Annual Report for the observing participants	22,000	Simplified	Cancelled, to be re-launched	02.06.2025	14.07.2025	01.11.2025
Framework contract for supporting observing participants in approximating EU acquis in Annex I of the Transport Community Treaty	550,000 (400,000 for TA and 150,000 for Capacity Building)	Open	Under tendering	20.01.2025	14.04.2025	31.12.2025

Besides the TA contracts targeting specific priority objectives, the procurement plan also includes a framework contract (currently under tendering) designed to provide a flexible instrument to address the observing participants' evolving needs in key priority areas of the Transport Community throughout the implementation of the Action. Once awarded, the FWC will ensure the availability of a strong consultancy team ready to be mobilised on short-term for addressing specific TA and capacity-building topics.

The only Technical Assistance for which the precise scope, budget, and implementation timeline are currently undetermined is the one related to railway safety in Moldova. Depending on the outcome of future consultations, the earmarked funds may be reallocated to supplement the FWC's budget.

So far, Moldova has been the sole beneficiary of technical assistance under the Grant Contract, due to Ukraine's limited engagement with the Transport Community and Georgia's political circumstances that resulted in the TCT Secretariat being instructed to put on hold all initiatives developed in this regard. The specific of the assistance to be provided under the Framework Contract would nevertheless allow

supporting quick and effective interventions in Georgia and/or Ukraine in order to balance the current approach, if the context would allow.

Activity 1.2.1 related to Outputs 1.2 and 1.3 – “The project will support review of the legislation and provide recommendations to facilitate the transposition and implementation of the EU *acquis*.”

During 2024, a comprehensive review of the current status of transposition and implementation of the EU *acquis* listed in the Transport Community Treaty was carried out during the preparation of the Action Plans and the Annex I status report. The Action Plans include prioritisation of specific activities meant to ensure a gradual alignment with the EU Regulatory framework in the transport sector. Also, at the request of the Moldovan authorities, the TCT Secretariat prepared compliance assessment notes as well as specific roadmaps for transposition and implementation of various pieces of *acquis*, such as:

- Support for the Republic of Moldova to improve its position in Paris MoU list on Port State Control (drafted roadmap including regulatory, organizational, operational, control, technical assistance and capacity building measures)
- Compliance assessment note (Directive no. 1999/62/EC and the corresponding Moldovan legislation)
- Support for the Republic of Moldova in the implementation of the E-freight Regulation no. 2020/1056 (already drafted roadmap including regulatory, organizational, operational and technical assistance measures)

Last but not least, as detailed above, the Technical Assistance component of the Grant Contract is now primarily focused on supporting the transposition and implementation of the EU *acquis*. The six contracts currently under implementation or tendering will facilitate the full transposition and gradual implementation of 37 individual pieces of EU legislation in the areas of ITS, road operations, road safety, and waterborne transport.

Activity 1.4.1 related to Output 1.4 – “Conducting review visits where relevant (e.g. inception/initial, annual, final review visits) to support the process of establishing the level of compliance with EU regulatory requirements and to verify progress in the transposition and implementation”

Only two progress review meetings (both in Moldova) were conducted in 2024 instead of the originally planned nine, because of the following reasons:

- Limited engagement with Ukraine and the current security conditions prevented any TCT mission in Kyiv
- Georgia’s political circumstances have made any review mission in Tbilisi inopportune, as instructed by the EC
- Two missions were conducted in Moldova instead of the initially planned three due to the delays in PIU staff recruitment (completed only in August 2024)

The primary objective of the initial review mission in Moldova was to assess the implementation status of TCT Annex I, identify gaps and assistance needs and further extend consultations on the Technical Assistance and Capacity Building programs under the Grant Contract and follow up on other key topics on the joint cooperation agenda. During this mission, meetings were held with seven key stakeholders, covering all priority sectors of the Transport Community.

The follow-up mission in August 2024 focused mostly on waterborne transport acquis, while also endorsing the recently agreed action plans and the priorities on the shared agenda through a high-level meeting with the Moldovan minister.

Besides the formal review missions, a robust cooperation mechanism was established at both technical and coordination levels, ensuring that most issues on the shared agenda were effectively addressed through regular or ad-hoc online meetings. During 2024, a total of 83 online meetings were held, engaging 200 participants from Georgia, Moldova, and Ukraine. These meetings covered a wide range of cooperation topics within the framework of the Action, ensuring continuous dialogue with relevant stakeholders and progress on key priorities.

Activity 1.4.2 related to Output 1.4 – “Collecting relevant data on the status of transposition of the EU acquis as in the Annex I to the Transport Community Treaty and drawing up respective progress report.”

Data collection for the Annex I Status Report commenced officially in July 2024 and lasted until November 2024. Relevant information on the status of TCT Annex I acquis was gathered as following:

- Through review missions carried out in Moldova
- During discussions held to update the Action Plans
- Via dedicated questionnaires shared with the observing participants
- During sector-specific online meetings aimed at addressing information gaps

The Report was presented at the Regional Steering Committee meeting on 16 December 2024 and is scheduled for presentation at the upcoming Ministerial Council.

Activity 1.5.1 related to Output 1.5 – “Developing and implementing of a tailored-made capacity-building program per transport mode depending on priorities and needs of a particular observing participant.”

One of the key objectives of the Action is to strengthen the institutional capacity of relevant authorities in Georgia, the Republic of Moldova, and Ukraine in priority areas of the Transport Community. At the time of preparing the grant application, activities under this topic were expected to basically consist in ensuring the participation of observing participants in the comprehensive capacity-building programmes implemented by the TCT for the benefit of the Western Balkans regional partners. However, based on the experience gained so far in 2024 regarding observers’ attendance at capacity building events organised under TCT framework the following conclusions could be drawn:

- Participation in capacity-building events organized under the TCT framework has been generally low to moderate, with observers attending only 13 out of the 24 events in which they were invited to attend. In contrast, attendance in TCT bodies meetings (Technical Committees, Regional Steering Committees, Social Forum and Ministerial Council) was significantly higher, with observers participating in 23 of the 29 meetings held in 2024, with two additional meetings attended online.
- Attendance rates for the events with physical participation from observers was constantly lower than anticipated averaging 4 participants per event, which corresponds to a 45% attendance rate compared to the 9 participants/event estimation on which basis the budget allocation was made.

The identified causes for the issues listed above are the following:

- The capacity-building events organised under the TCT framework are not perceived as fully aligned with the needs and specifics of the observing participants.
- In-person attendance of key staff at meetings and events abroad can be particularly challenging in the context of the capacity constraints faced by the observing participants.

- Ukraine's representatives' attendance is severely hindered by logistical challenges arising from the ongoing war.

To address the challenges outlined above and ensure the full implementation of the capacity-building activities under the Grant Contract, the TCT Secretariat has designed a tailored program consisting of workshops, trainings, and seminars. This program is intended to complement the existing dedicated events organized within the TCT framework, to which observing participants will continue to be invited. The program is:

- Adapted to the specific needs and contexts of Georgia, the Republic of Moldova, and Ukraine.
- Delivered either online or in person, in the capital cities of the observing participants.

The proposed approach would ensure that the assistance is duly aligned with the observing participants' specific needs and demands while delivering it on the ground would significantly extend the programme's reach, contributing to the enhancement of the institutional capacity of the targeted stakeholders (20-25 participants per session instead of maximum 3 for each country under the current approach, according to the TCT financial rules).

The content of the capacity-building programme to be implemented under the Grant Contract has been shaped in 2024 through a mix of top-down and bottom-up approaches, following the steps below:

- Consultations with the observing participants to assess their overall training needs in relation with the key areas of interest under the Transport Community Treaty
- Consolidating an indicative list of topics of interest based on the above
- Drafting the implementation plan, in cooperation with other relevant stakeholders leveraging their expertise and ensuring complementarity of actions

Building on the work carried out in 2024, the following key results are expected in 2025:

- At least five capacity-building events will be delivered under the framework contract currently under tender. A total of nine events have been provisionally budgeted, though some may be postponed to 2026, subject to an extension of the Grant Contract duration.
- A FIDIC training will be tendered and implemented separately by the TCT Secretariat, while an additional workshop on contractual claims and dispute management will be delivered using the Secretariat's internal resources.
- Two workshops will be conducted in partnership with JASPERS, pending confirmation from DG ENEST.
- Sponsored traineeships within the European Railway Agency will be offered to railway professionals in Georgia, Moldova and Ukraine (the call for application was launched in late December)

All these events and initiatives will complement and enhance the regular capacity-building program delivered under the TCT framework.

Activity 1.5.2 related to Output 1.5 – “Conducting workshops on EU *acquis*, its impact and transposition requirements.”

Eight of the 13 capacity building events attended by observers in 2024 were specifically linked to various EU legal acts, such as TEN-T, e-freight, railway safety and interoperability, transport of dangerous goods or tachographs. Under the capacity building tailored programme scheduled for delivery in 2025, the EU *acquis* will play a pivotal role, with most of the scheduled events dedicated to related topics.

Activity 1.5.3 related to Output 1.5 – “Conducting experience exchanges, study visits, whether on-site and/or in an EU Member State and in the Western Balkan, to complement and upgrade knowledge of experts and allow participants from beneficiaries to gain knowledge from experience and best practice, obtain access to working methods of competent authorities and establish good working relations with stakeholders.”

As mentioned above, during 2024, representatives from Georgia, Moldova, and Ukraine attended 13 capacity-building events organized under the Transport Community Framework. A breakdown of the 44 participants by nationality and gender shows the following figures:

- 19 from Georgia (11 female, 8 male)
- 22 from Moldova (19 male, 3 female)
- 3 from Ukraine (3 male)

Activity 1.6.1 related to Output 1.6 – “Supporting, where applicable the work of the Permanent Secretariat of the TCT, TCT working bodies, TCT Contracting parties and Georgia, Moldova and Ukraine in regard to the revision process of the TCT and of other existing applicable rules of procedures associated with TCT working bodies in place.”

During 2024, a working group for the review of the Transport Community Treaty was established and steered by the TCT Secretariat. However, this process was focused solely on analysing the overall functioning and outcomes of the Treaty’s implementation, without considering a potential membership extension to the observing participants.

The revision process for including the observing participants as full members has not formally started, and the current political context does not provide any clear indication regarding its timeline or format.

Activity 2.1.1 related to Output 2.1 – “Collecting relevant data on the status of implementation of the TEN-T and drawing up respective report.”

Data collection for the TEN-T annual report commenced officially in June 2024 and lasted until November 2024. Relevant information on the status of the indicative extensions of the TEN-T Network in Georgia, Moldova and Ukraine was gathered as following:

- Through review missions carried out in Moldova
- During discussions held to update the Action Plans
- Via dedicated questionnaires shared with the observing participants
- During sector-specific online meetings aimed at addressing information gaps

The Report was presented at the RSC meeting on 16 December 2024 and is scheduled for presentation at the upcoming Ministerial Council.

Activity 2.1.2 related to Output 2.1 – “Continuous monitoring of the on-going and in development projects on the Core and Comprehensive TEN-T in relation to existing policy documents, including the Economic and Investment Plan for the Eastern Partnership and Indicative TEN-T Investment Action Plan”

Monitoring the progress of TEN-T projects is a continuous process carried out by the TCT Secretariat through all established communication channels with the observers, including:

- Technical Committee meetings

- Regular sectorial coordination meetings with each observing participant
- Formal review meetings (held so far only in Moldova)

The results of this monitoring process are shared through the Annual TEN-T report.

Activity 2.1.3 related to Output 2.1 – “Limited update of TCT GIS database (TODIS) to produce the maps needed for the TEN-T report and support further alignment of the Observing Participants with TCT standards and practice”

This activity, not initially included in the Grant Contract, was formalised through Addendum no. 1 dated 4 December 2024. Its implementation will establish a sound basis for the long-term monitoring of the TEN-T Networks in Georgia, Moldova and Ukraine using the Transport Community’s GIS-based information system (TODIS), as well as providing high-quality thematic maps for the specific reporting produced under the Action.

A first attempt to award the related service contract failed in late 2024 due to no admissible offers being received. Therefore, this activity has been re-scheduled being now aligned with the calendar for preparing the 2025 TEN-T Annual Report.

2.3. Logframe matrix updated

The Logical framework (logframe) matrix is used as a reporting tool of the expected results (impact, outcomes, outputs) during implementation. Values on indicators aimed at measuring the results in the column foreseen for monitoring and reporting purposes reflect the achievements over the first year of implementation (the reporting period). No intermediary targets have been established.

Slight adjustments of the logframe are proposed, in line with the provisions in Article 9.4 of the General Conditions.

<i>Results</i>	<i>Results chain</i>	<i>Indicator</i>	<i>Baseline (value & reference year)</i>	<i>Target (value & reference year)</i>	<i>Current value (31 December 2024)</i>	<i>Sources of data</i>	<i>Assumptions</i>
<i>Impact (Overall objective)</i>							
	Ukraine, Moldova, and Georgia progressive integration of the transport markets with the EU is ensured in the context of the enlargement process.	1 Level of alignment of Georgia, Moldova and Ukraine with EU transport-related acquis improved	1 GE: Some level of preparation 2 MD: Some level of preparation 3 UA: Some level of preparation	1 GE: TBD 2 MD: TBD 3 UA: TBD	1 GE: Some level of preparation (with some progress) 2 MD: Some level of preparation (with some progress) 3 UA: Some level of preparation (with limited progress)	EU 2024 Enlargement package (30 October 2024)	<i>Not applicable</i>
<i>Outcome (s) (Specific objective(s))</i>							
	Outcome 1 Ukraine, Moldova and Georgia are progressively engaged in activities of the Transport Community in the field of road, rail, inland waterways, and maritime transport on the basis of the relevant EU acquis for all modes of transport, excluding air transport.	1.1 – Indicator 1 to Outcome 1 Number of action plans with priority measures for a specific transport mode developed	1.1 – Baseline for indicator 1.1 0	1.1 – Target for Indicator 1.1 4	1.1 Current value for Indicator 1.1 4	1.1 – Source of data for indicator 1.1 Regional Steering Committee Agenda and conclusions	Political and economic stability in the countries Commitment and willingness of the governments concerned to align with the EU acquis
		1.2 – Indicator 2 to Outcome 1 Number of reports on the status of	1.2 Baseline for indicator 1.2 0	1.2 – Target for Indicator 1.2 2 (1 per year)	1.2 Current value for Indicator 1.2 1	1.2 – Source of data for indicator 1.2	Continuous policy orientation towards closer integration into the EU, and adoption of the EU acquis

<i>Results</i>	<i>Results chain</i>	<i>Indicator</i>	<i>Baseline (value & reference year)</i>	<i>Target (value & reference year)</i>	<i>Current value (31 December 2024)</i>	<i>Sources of data</i>	<i>Assumptions</i>
		alignment with EU transport acquis produced				Regional Steering Committee Agenda and conclusions	High level of cooperation between all levels of national authorities involved in legislative process Availability and engagement of qualified staff and resources
		1.3 – Indicator 3 to Outcome 1 Number of assistance actions related to legislative and regulatory acts supported at the request of the Beneficiary country.	1.2 Baseline for indicator 1.3 0	1.2 – Target for Indicator 1.3 TBD	1.2 Current value for Indicator 1.3 3	1.3 – Source of data for indicator 1.3 Specific reports/deliverables	
	Outcome 2 The process of development of the transport networks between Ukraine, Moldova and Georgia and the EU is supported.	2.1 – Indicator to outcome 2 Number of annual reports on the development of TEN-T core and comprehensive network in the Beneficiary countries developed	2.1 – Baseline for indicator 2.1 0	2.1 – Target for Indicator 2.1 2 (1 per year)	2.1 Current value for Indicator 2.1 1	2.1 – Source of data for indicator 2.1 Regional Steering Committee Agenda and conclusions Reports	
<i>Outputs</i>							
	1.1 Output 1 related to Outcome 1	1.1.1 Indicator 1 to Output 1	1.1.1 Baseline for indicator 1.1.1 0	1.1.1 Target for Indicator 1.1.1 18	1.1.1 Current value for Indicator 1.1.1 21	1.1.1 Source of data for indicator 1.1.1	Beneficiaries are fully collaborating.

<i>Results</i>	<i>Results chain</i>	<i>Indicator</i>	<i>Baseline (value & reference year)</i>	<i>Target (value & reference year)</i>	<i>Current value (31 December 2024)</i>	<i>Sources of data</i>	<i>Assumptions</i>
	1.1 The systemic involvement of Ukraine, Moldova and Georgia in TCT activities is ensured.	Number of annual technical committee meetings organised between Transport Community and attended by the observing participants				Annual Operational Report of the Transport Community	Political, social and economic conditions are favourable to allow physical participation at the meetings. Beneficiaries' commitment and clear understanding of the TA priorities
		1.1.2 Indicator 2 to Output 1 Extent to which countries' capacity for engagement with TCT is enhanced	1.1.2 Baseline for indicator 0	1.1.2 Target for Indicator 1.1.2 Significantly enhanced	1.1.2 Current value for Indicator 1.1.2 Georgia: Enhanced Moldova: Significantly enhanced Ukraine: not enhanced	1.1.2 Source of data for indicator 1.1.2 Project (Action) report	
		1.1.3 Indicator 3 to Output 1 Number of technical assistance actions (including, to the extent possible gender sensitive/ disaggregated data)	1.1.3 Baseline for indicator 0	1.1.3 Target for Indicator 1.1.3 At least 2	1.1.3 Current value for Indicator 1.1.3 7	1.1.2 Source of data for indicator 1.1.2 Regional Steering Committee Agenda and conclusions	

<i>Results</i>	<i>Results chain</i>	<i>Indicator</i>	<i>Baseline (value & reference year)</i>	<i>Target (value & reference year)</i>	<i>Current value (31 December 2024)</i>	<i>Sources of data</i>	<i>Assumptions</i>
	1.2 Output 2 related to Outcome 1 The Support is provided to ensure the transposition of EU relevant acquis as provided by the Transport Community Treaty	1.2.1. Indicator 1 to Output 2 Number of support actions if requested by beneficiary country	1.2.1. Baseline for indicator 1.2.1 0	1.2.1. Target for Indicator 1.2.1 TBD	1.1.3 Current value for Indicator 1.1.3 1	1.2.1. Source of data for indicator 1.2.1 Project (Action) report	Full commitment of all involved parties Commitment and support of beneficiary countries management Stable management structure of beneficiaries
		1.2.2 Indicator 2 to Output 2 Number of prioritised legal acts from Annex I of the TCT included in the action plans	1.2.2 Baseline for indicator 1.2.2 0	1.2.2 Target for Indicator 1.2.2 TBD 96	1.1.3 Current value for Indicator 1.2.2 96	1.2.2 Source of data for indicator 1.2.2 Project (Action) report	Sufficient capacity in the respective beneficiary countries Availability of staff that will participate in project activities from the beginning to project completion
		1.2.3 Indicator 3 to Output 2 Number of persons involved in legal drafting having acquired appropriate capacity (disaggregated: professional profile, theme of capacity development, gender, etc.)	1.2.3 Baseline for indicator 1.2.3 0	1.2.3 Target for Indicator 1.2.3 TBD	1.2.3 Current value for Indicator 1.2.3 6	1.2.3 Source of data for indicator 1.2.3 Project (Action) report	Trained staff are retained

<i>Results</i>	<i>Results chain</i>	<i>Indicator</i>	<i>Baseline (value & reference year)</i>	<i>Target (value & reference year)</i>	<i>Current value (31 December 2024)</i>	<i>Sources of data</i>	<i>Assumptions</i>
	1.3 Output 3 related to Outcome 1 Support is provided to implement EU relevant acquis as provided by the Transport Community Treaty	1.3.1 Indicator 1 to Output 3 Number of persons having acquired skills to requirements in relevant capacity building activities (disaggregated: professional profile, theme of capacity development, gender, etc.)	1.3.1 Baseline for indicator 1.3.1 0	1.3.1 Target for Indicator 1.3.1 TBD	1.3.1 Current value for Indicator 1.3.1 44	1.3.1 Source of data for indicator 1.3.1 List of participants Feedback from participants (satisfaction survey) Project (Action) reports	
	1.4 Output 4 related to Outcome 1 Continuous monitoring of progress of alignment with EU acquis ensured	1.4.1 Indicator 1 to Output 4 Total number of annual progress review meetings conducted	1.4.1 Baseline for indicator 1.4.1 0	1.4.1 Target for Indicator 1.4.1 18-5	1.4.1 Current value for Indicator 1.4.1 2	1.4.1 Source of data for indicator 1.4.1 Annual Operational Report of the Transport Community Project (Action) report	
	1.5 Output 5 related to Outcome 1 The capacities of Ukraine, Moldova and Georgia and their relevant national authorities are developed in the view of gradual approximation with the EU transport-related acquis in the areas of the Transport Community.	1.5.1 Indicator 1 to Output 5 The capacities of Ukraine, Moldova and Georgia and their relevant national authorities are developed in the	1.5.1 Baseline for indicator 1.5.1 0	1.5.1 Target for Indicator 1.5.1 TBD	1.4.1 Current value for Indicator 1.5.1 6	1.4.1 Source of data for indicator 1.5.1 List of participants Feedback from participants (satisfaction survey)	

<i>Results</i>	<i>Results chain</i>	<i>Indicator</i>	<i>Baseline (value & reference year)</i>	<i>Target (value & reference year)</i>	<i>Current value (31 December 2024)</i>	<i>Sources of data</i>	<i>Assumptions</i>
		<p>view of gradual approximation with the EU transport related acquis in the areas of the Transport Community</p> <p>Persons having acquired skills to requirements (sex disaggregated data)</p>				Project (Action) report	
	<p>1.6 Output 6 related to Outcome 1</p> <p>The process of gradual integration of Ukraine, Moldova and Georgia in the Transport Community Treaty supported.</p>	<p>1.6.1 Indicator 1 to Output 6</p> <p>Actions in place to incentivise and support the process of revision of the TCT</p>	<p>1.6.1 Baseline for indicator 1.6.1</p> <p>0</p>	<p>1.6.1 Target for Indicator 1.6.1</p> <p>At least 2</p>	<p>1.6.1 Current value for Indicator 1.6.1</p> <p>1</p>	<p>1.6.1 Source of data for indicator 1.6.1</p> <p>Policy document, various papers, and assessments, Project (Action) report</p>	
		<p>1.6.2 Indicator 2 to Output 6</p> <p>Revision of TCT initiated and adopted</p>	<p>1.6.2 Baseline for indicator 1.6.2</p> <p>0</p>	<p>1.6.2 Target for Indicator 1.6.2</p> <p>1</p>	<p>1.6.2 Current value for Indicator 1.4.1</p> <p>0</p>	<p>1.6.2 Source of data for indicator 1.6.2</p> <p>Minutes, assessments, reports</p>	
	<p>2.1 Output 1 related to Outcome 2</p> <p>2.1 The process of development of Trans-European Transport Networks (TEN-T) in Georgia, Moldova and Ukraine is supported.</p>	<p>2.1.1 Indicator 1 to Output 1</p> <p>Annual report on the development of TEN-T core</p>	<p>2.1.1 Baseline for indicator 2.1.1</p> <p>0</p>	<p>2.1.1 Target for Indicator 2.1.1</p> <p>2 (1 per year)</p>	<p>2.1.1 Current value for Indicator 2.1.1</p> <p>1</p>	<p>2.1.1 Source of data for indicator 2.1.1</p>	

<i>Results</i>	<i>Results chain</i>	<i>Indicator</i>	<i>Baseline (value & reference year)</i>	<i>Target (value & reference year)</i>	<i>Current value (31 December 2024)</i>	<i>Sources of data</i>	<i>Assumptions</i>
		and comprehensive network in the Beneficiary countries				Regional Steering Committee Agenda and conclusions	

2.4. Activity Matrix

<p><i>Activities related to Output 1.1 Systemic involvement of Ukraine, Moldova and Georgia in TCT activities ensured:</i></p> <ul style="list-style-type: none"> - Supporting the participation of Georgia, Moldova and Ukraine in the working bodies of the Transport Community, such as Ministerial Council, Regional Steering Committee, Technical Committees (e.g. on Road, Road Safety, Transport Facilitation, Dangerous Goods, Waterborne Transport and Rail, etc.), and Social Forum. - Provision of needed technical assistance to conduct studies, ensure institutional support and facilitate the transposition and implementation of the relevant EU acquis in various areas, such as railway, road, road safety, transport facilitation, waterborne transport and multimodality, Trans-European Transport Networks, transportation of dangerous goods, sustainable and smart mobility. 	<p>Means Administrative and Expert staff guided by the existing TCT Secretariat capacities</p> <p>Costs Costs for the Administrative and Expert staff and associated costs for office work are included in the budget breakdown.</p> <p>Cost for Technical Assistance is included in a separate budget line.</p> <p>Cost for participation at the meetings of TCT Bodies is included in a separate budget line</p>	<p>Beneficiaries are fully collaborating and interested to attend the meetings of the bodies of the Transport Community.</p> <p>Interest for the development of particular study or TA is confirmed.</p> <p>Political, social and economic conditions are favourable to allow physical participation at the meetings.</p>
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<p><i>Activities related to Output 1.2: Capability for the transposition of EU relevant acquis as provided by the Transport Community Treaty is increased, and</i> <i>Activities related to Output 1.3: Capability for the implementation of EU relevant acquis as provided by the Transport Community Treaty is increased:</i></p> <p>- The action will support the review of the legislation and provide recommendations to facilitate the transposition and implementation of the EU acquis.</p>	<p>Means Administrative and Expert staff guided by the existing TCT Secretariat capacities</p> <p>Costs Costs for the Administrative and Expert staff and associated costs for office work are included in the budget breakdown.</p> <p>Cost for Technical Assistance is included in a separate budget line.</p>	<p>Beneficiaries are fully collaborating and there is commitment of the observing participants on defining specific priorities and needs.</p>
<p><i>Activities related to Output 1.4: Progress review ensured:</i> <i>- Conducting review visits where relevant (e.g. inception/initial, annual, final review visits) to support the process of establishing the level of compliance with EU regulatory requirements and to verify progress in the transposition and implementation.</i></p> <p>- Collecting relevant data on the status of transposition of the EU acquis as in the Annex I to the Transport Community Treaty and drawing up respective progress report.</p>	<p>Means Administrative and Expert staff guided by the existing TCT Secretariat capacities</p> <p>Costs Costs for the Administrative and Expert staff and associated costs for office work are included in the budget breakdown.</p> <p>Visibility associated costs for printing the report</p>	<p>Beneficiaries are fully collaborating.</p> <p>Necessary data is available, collected by beneficiaries and shared with the TCT Secretariat</p>
<p><i>Activities related to Output 1.5: Building, where requested the capacities of Ukraine, Moldova and Georgia and their relevant national authorities in the view of gradual approximation with the EU transport-related acquis in the areas of the Transport Community supported:</i></p> <p>- Developing and implementing of a tailored-made capacity-building program per transport mode depending on priorities and needs of a particular observing participant.</p> <p>- Conducting workshops on EU acquis, its impact and transposition requirements.</p> <p>- Conducting experience exchanges, study visits, whether on-site and/or in an EU Member State and in the Western Balkan, to complement and upgrade knowledge of experts and allow participants from beneficiaries to gain knowledge from experience and best practice, obtain access to working methods of competent authorities and establish good working relations with stakeholders.</p>	<p>Means Administrative and Expert staff guided by the existing TCT Secretariat capacities</p> <p>Costs Costs for the Administrative and Expert staff and associated costs for office work are included in the budget breakdown.</p> <p>Cost for organising and participation at events and capacity building initiatives is included in a separate budget line.</p>	<p>Beneficiaries are fully collaborating and interested to attend the meetings of the bodies of the Transport Community.</p> <p>Political, social and economic conditions are favourable to allow physical participation at the meetings.</p>

<p><i>Activities related to Output 1.6: The process of revision of the Transport Community Treaty to allow for full membership of Georgia, Moldova and Ukraine supported:</i></p> <p>- Supporting, where applicable the work of the Permanent Secretariat of the TCT, TCT working bodies, TCT Contracting parties and Georgia, Moldova and Ukraine in regard to the revision process of the TCT and of other existing applicable rules of procedures associated with TCT working bodies in place.</p>	<p>Means Administrative and Expert staff guided by the existing TCT Secretariat capacities</p> <p>Costs Costs for the Administrative and Expert staff and associated costs for office work are included in the budget breakdown.</p>	<p>Beneficiaries are fully collaborating and interested to become full-fledged members of the Transport Community.</p>
<p><i>Activities related to Output 2.1: The process of development of Trans-European Transport Networks (TEN-T) in Georgia, Moldova and Ukraine is supported:</i></p> <p>- Collecting relevant data on the status of implementation of the TEN-T and drawing up respective report. - Continuous monitoring of the on-going and in development projects on the Core and Comprehensive TEN-T in relation to existing policy documents, including the Economic and Investment Plan for the Eastern Partnership and Indicative TEN-T Investment Action Plan. - Limited update of TCT GIS database (TODIS) to produce the maps needed for the TEN-T report and support further alignment of the Observing Participants with TCT standards and practice</p>	<p>Means Administrative and Expert staff guided by the existing TCT Secretariat capacities</p> <p>Costs Costs for the Administrative and Expert staff and associated costs for office work are included in the budget breakdown.</p> <p>Cost for Technical Assistance is included in a separate budget line.</p> <p>Visibility associated costs for printing the report</p>	<p>Beneficiaries are fully collaborating.</p> <p>Necessary data is available, collected by beneficiaries and shared with the TCT Secretariat</p>

2.5. Action plan for the future activities of the project¹

01/01/2025 – 31/12/2025														
Activity	Half-year 1						Half-year 2						Implementing body	
	1	2	3	4	5	6	7	8	9	10	11	12		
Execution of Activity 1 to Output 1.1 - Supporting the participation of Georgia, Moldova and Ukraine in the working bodies of the Transport Community, such as Ministerial Council, Regional Steering Committee, Technical Committees (e.g. on Road, Road Safety, Transport Facilitation, Dangerous Goods, Waterborne Transport and Rail, etc.), and Social Forum.														Permanent Secretariat of the Transport Community Transport stakeholders of Ukraine, the Moldova and Georgia
Preparation of Activity 2 to Output 1.1 - Provision of needed technical assistance to conduct studies , ensure institutional support and facilitate the transposition and implementation of the relevant EU acquis in various areas, such as railway, road, road safety, transport facilitation, waterborne transport, inland waterways, multimodality, Trans-European Transport Networks, transportation of dangerous goods, sustainable and smart mobility.														Permanent Secretariat of the Transport Community Transport stakeholders of Ukraine, the Moldova and Georgia
Execution of Activity 2 to Output 1.1 - Provision of needed technical assistance to conduct studies , ensure institutional support and facilitate the transposition and implementation of the relevant EU acquis in various areas, such as railway, road, road safety, transport facilitation, waterborne transport, inland waterways, multimodality, Trans-European Transport Networks, transportation of dangerous goods, sustainable and smart mobility.														Permanent Secretariat of the Transport Community Transport stakeholders of Ukraine, the Moldova and Georgia
Preparation of Activity 3 to Output 1.2: Capability for the transposition of EU relevant acquis as provided by the Transport Community Treaty is increased Output 1.3: Capability for the implementation of EU relevant acquis as provided by the Transport Community Treaty is increased - Support the review of the legislation and provide recommendations to facilitate the transposition of the EU acquis.														Permanent Secretariat of the Transport Community Transport stakeholders of Ukraine, the Moldova and Georgia
Execution of Activity 3 - Support the review of the legislation and provide recommendations to facilitate the transposition of the EU acquis.														Permanent Secretariat of the Transport Community Transport stakeholders of Ukraine, the Moldova and Georgia

¹ This plan will cover the financial period between the interim report and the next report.

<p>Preparation Activity 8 to Output 1.5: Building, where requested the capacities of Ukraine, Moldova and Georgia and their relevant national authorities in the view of gradual approximation with the EU transport-related acquis in the areas of the Transport Community supported: -Conducting experience exchanges, study visits, whether on-site and/or in an EU Member State and in the Western Balkan, to complement and upgrade knowledge of experts and allow participants from beneficiaries to gain knowledge from experience and best practice, obtain access to working methods of competent authorities and establish good working relations with stakeholders.</p>													<p>Permanent Secretariat of the Transport Community</p> <p>Transport stakeholders of Ukraine, the Moldova and Georgia</p>
<p>Execution Activity 8 -Conducting experience exchanges, study visits, whether on-site and/or in an EU Member State and in the Western Balkan, to complement and upgrade knowledge of experts and allow participants from beneficiaries to gain knowledge from experience and best practice, obtain access to working methods of competent authorities and establish good working relations with stakeholders.</p>													<p>Permanent Secretariat of the Transport Community</p> <p>Transport stakeholders of Ukraine, the Moldova and Georgia</p>
<p>Execution Activity 9 to Output 1.6: - Supporting, where applicable the work of the Permanent Secretariat of the TCT, TCT working bodies, TCT Contracting parties and Georgia, Moldova and Ukraine in regard to the revision process of the TCT and of other existing applicable rules of procedures associated with TCT working bodies in place.</p>													<p>Permanent Secretariat of the Transport Community</p> <p>Transport stakeholders of Ukraine, the Moldova and Georgia</p>
<p>Preparation Activity 10 to Output 2.1: The process of development of Trans-European Transport Networks (TEN-T) in Georgia, Moldova and Ukraine is supported: - Collecting relevant data on the status of implementation of the TEN-T.</p>													<p>Permanent Secretariat of the Transport Community</p> <p>Transport stakeholders of Ukraine, the Moldova and Georgia</p>
<p>Execution Activity 10 - Drawing up respective report.</p>													<p>Permanent Secretariat of the Transport Community</p>
<p>Preparation Activity 11 to Output 2.1: - Continuous monitoring of the on-going and in development projects on the Core and Comprehensive TEN-T in relation to existing policy documents, including the Economic and Investment Plan for the Eastern Partnership and Indicative TEN-T Investment Project Plan.</p>													<p>Permanent Secretariat of the Transport Community</p> <p>Transport stakeholders of Ukraine, the Moldova and Georgia</p>
<p>Execution Activity 11 - Continuous monitoring of the on-going and in development projects on the Core and Comprehensive TEN-T in relation to existing policy documents, including the Economic and Investment Plan for the Eastern Partnership and Indicative TEN-T Investment Project Plan</p>													<p>Permanent Secretariat of the Transport Community</p> <p>Transport stakeholders of Ukraine, the Moldova and Georgia</p>

In addition, Georgia took active part in the technical assistance and capacity building needs assessment exercises conducted by the TCT Secretariat. However, despite Georgia's solid institutional capacity, active engagement and stated interest for full Transport Community membership, further progresses were mostly put on hold, due to Georgia's political circumstances and the instructions received from the EC in this regard.

The collaboration between the Republic of Moldova and the Transport Community is excellent, with effective stakeholder engagement established through regular high-level and coordination meetings, ensuring prompt resolution of issues and maintaining dynamic communication with Moldovan authorities. Moldova benefits from significant support under the current grant, positioning the Transport Community as one of its most relevant development partners in the field of regulatory and policy reform. However, progress on the agreed priorities on the shared agenda is sometimes hindered by the significant capacity challenges faced by Moldovan stakeholders.

Engagement with Ukraine has actually declined. Both participation in TCT events and overall responsiveness of the relevant stakeholders have decreased compared to 2023, despite TCT's continued efforts, including high-level contacts with Ukrainian representatives, the European Commission, the EU Delegation, and other relevant stakeholders and development partners. This situation appears to be driven by a combination of severe capacity shortages within the Ukrainian line ministry and the objective exceptional circumstances the country is facing. The beginning of 2025 seems to have, however, marked, an increase in engagement which will hopefully yield results during the year.

3.3.3 Other third parties involved

One of the TCT Secretariat's key purposes throughout the implementation of the Action has been to ensure effective coordination with other relevant stakeholders, fostering synergies between various ongoing programmes, complementing activities and avoiding overlaps.

23 coordination meetings were held with stakeholders such as the EU Delegations in Georgia, the Republic of Moldova and Ukraine, the European Railways Agency, the World Bank, EIB (JASPERS), EBRD, or GIZ, mostly in relation with the technical assistance and the capacity building programmes to be implemented under the Action. Key outcomes included an in-principle agreement with JASPERS to jointly organize capacity-building seminars on project preparation, pending confirmation from the European Commission, as well as collaboration with GIZ for capacity-building and technical assistance in implementing the eFTI Regulation in Moldova.

3.4 Where applicable, outline any links and synergies you have developed with other actions.

N/A

3.5 If your organisation has received previous EU grants in view of strengthening the same target group, in how far has this action been able to build upon/complement the previous one(s)? (List all previous relevant EU grants).

The current Action continues and supplements the activities initiated under Grant Contract no. NDICI-GEO-NEAR/ 2022 / 441-320 "Preparatory activities to support progressive involvement of Georgia, the Republic of Moldova and Ukraine in the activities of Transport Community".

During the implementation of the previous grant, a strong working relationship with relevant stakeholders was established, enabling a seamless transition of routine activities under the current grant while also providing a solid foundation for new initiatives.

Overall, the current Action builds upon the results and achievements of the previous grant, complementing and expanding its scope through additional key activities that are meant to ensure extended participation of the observing participants in the Transport Community.

3.6 Where applicable, include a traineeship report on each traineeship which ended in the reporting period to be prepared by the trainee including the result of the traineeship and assessment of the qualifications obtained by the trainee with a view to his/her future employment.

N/A

4. Visibility

While it was agreed with the contracting authority that no formal communication plan would be required, the TCT Secretariat has ensured full compliance with the visibility-related requirements outlined in the Grant Contract.

The communication activities carried out so far aim to effectively convey TCT’s work in Moldova, Ukraine, and Georgia to all stakeholders, enhancing both visibility and impact. Key efforts have focused on digital presence and engagement, including regular updates on TCT’s social media channels (Twitter, LinkedIn, and Facebook) and the publication of press releases to ensure broad coverage and outreach. Throughout 2024, 75 individual communication actions were carried out, highlighting the participation of Georgia, Moldova and Ukraine in the Transport Community and advertising actions and key milestones in the Grant Contract implementation (from staff recruitment to TA contracts launching and award).

In addition to ongoing social media communication, a dedicated webpage has been established on the TCT portal (<https://www.transport-community.org/observing-participants/>).

Key reports produced in 2024 have been designed, printed, and will be made publicly available following their presentation to the Ministerial Council (initially scheduled for December 2024 but postponed due to political reasons).

The EU emblem, accompanied by the funding statement "Funded by the European Union," along with the grant contract number, was prominently displayed on all visible official documents related to grant activities, as well as on the office items acquired through the Grant Contract.

Lastly, the TCT Secretariat has prepared various publicity materials duly – including project banners, leaflets, pens, and agendas, all featuring the EU emblem and funding statement – which will be displayed and distributed during the tailored capacity-building programme organised under the Action.

TCT Secretariat has no objection to any potential publication of the results (impact, outcomes, outputs) by the European Commission.

Name of the contact person for the action:
.....

Signature:

Location:

Date report due:

Date report sent:

NDICI-GEO-NEAR/2023/452-688 - Participation of Georgia, the Republic of Moldova and Ukraine in the Transport Community

INTERIM NARRATIVE REPORT

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List of acronyms used in the report

DG ENEST	The Directorate-General for Enlargement and the Eastern Neighbourhood
EC	European Commission
EU	European Union
FWC	Framework Contract
GIS	Geographical Information System
ITS	Intelligent Transport Systems
MoU	Memorandum of Understanding
RSC	Regional Steering Committee
TA	Technical Assistance
TBD	To be decided
TCT	Transport Community Treaty
TCT Secretariat	The Permanent Secretariat of the Transport Community
TEN-T	Trans-European Transport Network

1. Description

- 1.1. Name of coordinator of the grant contract: **Permanent Secretariat of the Transport Community**
- 1.2. Name and title of the contact person: **Ms. Ljuba Siljanoska, Deputy Director**
- 1.3. Name of beneficiary(ies) and affiliated entity(ies) in the action: **Permanent Secretariat of the Transport Community**
- 1.4. Title of the action: **Participation of Georgia, the Republic of Moldova and Ukraine in the Transport Community**
- 1.5. Contract number: **NDICI-GEO-NEAR/2023/ 452-688**
- 1.6. Start date and end date of the reporting period: **01/01/2025 – 31/12/2025**
- 1.7. Target countries: **Georgia, The Republic of Moldova, Ukraine**
- 1.8. Final beneficiaries: **Georgia, The Republic of Moldova, Ukraine**
- 1.9. Countries in which the activities take place: **EU, Western Balkans, Georgia, The Republic of Moldova, Ukraine**

2. Assessment of the implementation of the action activities and its results

2.1. Executive summary of the action

The Action supports the gradual association of Georgia, the Republic of Moldova, and Ukraine with the Transport Community, a process launched in 2023 and initially financed under a previous grant contract. Under the updated cooperation framework established through the current Action, the Transport Community's engagement with the observing participants has significantly expanded, including dedicated components for technical assistance and capacity building.

Based on the progress achieved during the previous years of implementation, the Action's contribution to the overall objectives expected to be substantial, although uneven across the three observing participants. Recent political developments in Georgia have effectively halted the country's EU accession process, resulting in limitations to the scope of activities implemented. In the Republic of Moldova, limited institutional and administrative capacities constrain the full impact of the Action, while in Ukraine, the ongoing war continues to significantly hamper effective engagement and implementation. Despite these challenges, progress towards the envisaged outcomes has remained steady. These outcomes include, the progressive involvement of the observers in the Transport Community and support for the development of their transport networks.

The Transport Community has nevertheless emerged as a key development partner for the Republic of Moldova and Ukraine in the areas of institutional support, transport policy, and regulatory reform. Since the second half of 2025, engagement with Georgia has been limited to online participation in capacity-building events and meetings of the Transport Community Treaty (TCT) bodies at a technical level, without the provision of tailor-made technical assistance. This is due to the country's political circumstances and the deadlock in its accession process. Similarly, despite continuous efforts, technical assistance to the Republic of Moldova remains limited because of evident institutional capacity constraints and staff shortages. In Ukraine, engagement continues under exceptional circumstances caused by the ongoing war.

Notwithstanding these constraints, mitigating measures have been introduced, and progress towards achieving the target indicators is well underway. In some cases, the target values have already been exceeded, and in all cases the indicators are expected to be achieved by the end of the Project. The Action is therefore on track to deliver all results foreseen under the initial intervention logic and may even surpass initial expectations. The implementation of technical assistance and capacity-building activities has been carried out at full scale throughout 2025, and these achievements are expected to have a direct and substantial impact on the planned outputs and outcomes of the Action.

The two-year timeframe of the current Grant Contract was established under the assumption that, within such time, Georgia, Moldova and Ukraine would be able to complete the process of becoming full members of the Transport Community. However, the process of revising the Transport Community Treaty proved challenging than initially anticipated for a variety of reasons, including backsliding of Georgia's EU accession process and Ukraine's initial reluctance in pursuing full membership in the Transport Community. (now overcome). Addendum no. 2 was signed on 11 July 2025 and the new end date of the implementation period is set to 31 December 2026, revised Description of the Action and Logframe are referred to within this report.

2.2. Results and activities

A. RESULTS (IMPACT, OUTCOMES, OUTPUTS)

Impact – "Ukraine, Moldova, and Georgia progressive integration of the transport markets with the EU is ensured in the context of the enlargement process"

The sole associated impact indicator is the "Level of alignment of Georgia, Moldova and Ukraine with EU transport-related acquis", as tracked under the dedicated country reports.

Indicator	Target value	Achieved value
Level of alignment of Georgia, Moldova and Ukraine with EU transport-related acquis	Georgia: Some level of preparation	Georgia: Some level of preparation (with some progress)
	Moldova: Some level of preparation	Moldova: Some level of preparation (with some progress)
	Ukraine: Some level of preparation	Ukraine: Some level of preparation (with some progress)

The baseline value of the indicator has been established based on the 2023 enlargement reports, while the current achievement rate considers the latest enlargement reports released on 4 November 2025.

The following recommendations under Chapter 14 in the latest Enlargement Report for the Republic of Moldova¹ and Ukraine² are currently being directly addressed under the Action, namely:

- (Moldova) "Adopt the social and market rules for road transport" – A detailed review and revision of Moldova's Road Code have been conducted under a Technical Assistance Contract implemented within the Action, ensuring alignment with the relevant EU acquis, including social and market rules for road transport.

¹ https://enlargement.ec.europa.eu/moldova-report-2025_en

² https://enlargement.ec.europa.eu/ukraine-report-2025_en

- (Moldova) „The intelligent transport systems (ITS) strategy for all modes of transport is currently under development” – Within the Action Technical Assistance for developing ITS Strategy in the Republic of Moldova is its final stage of implementation
- (Moldova) “Efforts need to be taken to further align the Railway Code to the EU acquis” and „Moldova should further pursue alignment with the fourth railway package, including adoption of the technical specifications for interoperability and the common safety methods” – The Action supported the railway sector through several capacity-building events addressing the alignment with and implementation of the 4th Railway Package and the Technical Specifications for Interoperability
- (Moldova) “Efforts are taken with the support of the Transport Community Secretariat to improve quality of safety, security, and environmental standards of ships flying under the Moldovan flag. Moldova still needs to fully align with the Port Services Regulation.” – The Action supported maritime sector through several capacity building events addressing the EU port services regulations
- (Ukraine) “The prompt alignment with social and market rules for road transport, as well as with the road safety acquis, is key” – Within the Action Technical Assistance for Ukraine on type approval is ongoing, ensuring technical foundation that enables enforcement of social and market transport legislation and safety acquis.
- (Ukraine) “In maritime transport, progress in harmonising legislation with EU maritime principles, including port state control and vessel traffic monitoring, has been minimal” - Within the Action Technical Assistance for supporting Ukraine in aligning with the EU Maritime Transport Acquis is ongoing

The implementation of the actions listed above, along with tailor-made capacity-building events and bilateral-screening mocking sessions are expected to accelerate Moldova’s and Ukraine’s progress on Chapter 14 especially since there are targeted Technical Assistance contracts supporting specifically transposition and/or implementation of relevant EU acquis.

Outcome 1 – "Ukraine, Moldova and Georgia are progressively engaged in activities of the Transport Community in the field of road, rail, inland waterways, and maritime transport on the basis of the relevant EU acquis for all modes of transport, excluding air transport."

This outcome has three associated indicators, with their target values, level of achievement, and detailed explanations presented below.

Indicator 1 to Outcome 1 „Number of action plans with priority measures for a specific transport mode developed” has been fully achieved.

Indicator 1 to Outcome 1	Target value	Achieved value
Number of action plans with priority measures for a specific transport mode developed	4	4

The Action Plans are an essential tool for structuring and prioritising the key objectives established under the Transport Community Treaty.

Four Action Plans that have been developed for Road, Road Safety, Rail, and Waterborne Transport & Multimodality for Republic of Moldova and Georgia. These documents were presented at the Ministerial Council meeting on 16 May 2025.

In the second half of the year 2025 Progress Report on the Implementation of TCT Action Plans has been prepared and Action Plan for Waterborne Transport and Multimodality 2025–2027 for Ukraine has been finalised:

Link to the document: https://www.transport-community.org/wp-content/uploads/2025/12/Progress-Report_Observing-Participants_WEB.pdf

Indicator 2 to Outcome 1 „ Number of reports on the status of alignment with EU transport acquis produced” has been achieved in line with the plan and timeframe.

Indicator 2 to Outcome 1	Target value	Achieved value
Number of reports on the status of alignment with EU transport acquis produced	3 (1 per year)	2

2025 Report on Status of TCT Annex I Transposition for Georgia, Republic of Moldova, and Ukraine were presented at the Regional Steering Committee (RSC) meeting on 28 October 2025 and on Ministerial Council meeting held on 5 December 2025.

Link to the document:

https://www.transport-community.org/wp-content/uploads/2025/12/Progress-Report_Observing-Participants_WEB.pdf

The achievement of the target value is progressing as planned, with the two reports already delivered and the third scheduled for 2026.

Indicator 3 to Outcome 1	Target value	Achieved value
Number of assistance actions related to legislative and regulatory acts supported at the request of the Beneficiary country	TBD	10

The assistance actions related to legislative and regulatory acts counted under this indicator include:

- Technical Assistance contracts targeting specifically transposition and/or implementation of relevant EU acquis
- Compliance assessment and recommendations reports issued by TCT Secretariat
- Specific roadmaps/action plans outlining measures targeting legislative and regulatory reforms

In due regard of the proposed definition, the already achieved actions include:

- Support for the Republic of Moldova to improve its position in Paris MoU list (Roadmap including regulatory, organizational, operational, control, technical assistance and capacity building measures)
- Compliance assessment note (Directive no. 1999/62/EC and the corresponding Moldovan legislation)

- Support for the Republic of Moldova in electronic freight transport implementation (already drafted roadmap including regulatory, organizational, operational and technical assistance measures)
- Compliance assessment recommendations with regards to the TEN-T Regulation 2024/1679

Ongoing actions include:

- Technical Assistance for the design of the ITS Strategy for the Republic of Moldova
- Technical Assistance for supporting the Republic of Moldova to reach alignment with the relevant EU Acquis in the road operation sector
- Technical Assistance for the supporting the Ukrainian authorities in reaching alignment with the provisions of Regulation (EU) 2018/858 and Regulation (EU) No 168/2013 regarding Type Approval and relevant implementing acts
- Technical Assistance for supporting Ukraine in aligning with the EU Maritime Transport Acquis
- Technical Assistance for supporting Republic of Moldova in achieving compliance with the relevant EU waterborne transport acquis
- Technical Assistance to Support Moldova in the Implementation of the EU Rail Transport Acquis

Outcome 2 – " The process of development of the transport networks between Ukraine, Moldova and Georgia and the EU is supported."

This outcome has one associated indicator, with its target value, level of achievement, and detailed explanations presented in the table below.

Indicator	Target value	Achieved value
Number of annual reports on the development of TEN-T core and comprehensive network in the Beneficiary countries developed	3 (1 per year)	2

Report „Development of the Indicative TEN-T Extensions of the Comprehensive and Core Network in Georgia, the Republic of Moldova and Ukraine“ was presented at the Regional Steering Committee (RSC) meeting on 28 October 2025 and on Ministerial Council meeting held on 5 December 2025.

Link to the document:

<https://www.transport-community.org/wp-content/uploads/2025/12/TEN-T-Observers-Web.pdf>

The achievement of the target value is progressing as planned, with the first two reports already delivered and the third scheduled for 2026.

Output 1.1. – “The systemic involvement of Ukraine, Moldova and Georgia in TCT activities is ensured”

This output has three associated indicators, with their target values, level of achievement, and detailed explanations presented below.

Indicator 1 to Output 1	Target value	Achieved value
Number of annual technical committee meetings organised between Transport	36	32

Community and attended by the observing participants		
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During 2025, representatives of the observing participants attended **11** Technical Committee meetings. While the target value for the year has been exceeded, it should be noted that Regional Steering Committee meetings or Ministerial Council meetings have not been taken into consideration for this indicator. Also, in the 2nd half of 2025 representatives from Georgia were invited to participate on their own costs or online, following the instructions from DG ENEST.

Indicator 2 to Output 1	Target value	Achieved value
Extent to which countries' capacity for engagement with TCT is enhanced	Significantly enhanced	Georgia: Enhanced Moldova: Significantly enhanced Ukraine: Significantly enhanced

Georgia's engagement with TCT has been ongoing. Georgia kept ensuring participation at technical level in most TCT meetings and events. A horizontal coordination mechanism with Georgian representatives in the RSC has been also established. Although Georgia expressed need for the technical assistance and capacity building conducted by the TCT Secretariat, further progress with the agreed scope of work for technical assistance and participation in capacity building events with costs covered within the Action has been put on hold, due to political circumstances in Georgia and the instructions received from the European Commission.

The collaboration between the Republic of Moldova and the Transport Community has been ongoing in 2025. Moldova benefits from significant support under the current grant, positioning the Transport Community as one of its most relevant development partners in the field of regulatory and policy reforms, based on the implementation of 4 technical assistance programs for acquis transposition and implementation in 2025, as well as through the high interest and big level of participation in capacity building events.

Engagement with Ukraine has enhanced in 2025. Both participation in TCT events and overall responsiveness of the relevant stakeholders has been improved compared to 2024, including high-level contacts with Ukrainian beneficiaries. Interest in participation on capacity building events has significantly increased, based on their needs 2 technical assistances have been agreed, and the implementation started.

Indicator 3 to Output 1	Target value	Achieved value
Number of technical assistance actions (including, to the extent possible gender sensitive/ disaggregated data)	At least 2	7

The Action's currently considered procurement plan for technical assistance includes 7 distinct assignments of which:

- **Six contracts awarded in 2025:**

Sector	Technical Assistance	TC Observing Participant	EU legal acts addressed
Road (overview of Rail, Waterborne and Aviation)	Technical Assistance for the design of the ITS Strategy for the Republic of Moldova	Republic of Moldova	9

Road Transport	Technical Assistance for supporting the Republic of Moldova to reach alignment with the relevant EU Acquis in the road operation sector	Republic of Moldova	13
Road Transport	Technical Assistance for the supporting the Ukrainian authorities in reaching alignment with the provisions of Regulation (EU) 2018/858 and Regulation (EU) No 168/2013 regarding Type Approval and relevant implementing acts	Ukraine	11
Waterborne (Maritime)Transport	Technical Assistance for supporting Ukraine in aligning with the EU Maritime Transport Acquis	Ukraine	6
Waterborne (Inland Waterways) Transport	Technical Assistance for supporting Republic of Moldova in achieving compliance with the relevant EU waterborne transport acquis	Republic of Moldova	13
Rail Transport	Technical Assistance to Support Moldova in the Implementation of the EU Rail Transport Acquis	Republic of Moldova	7

Output 1.2 – “The Support is provided to ensure the transposition of EU relevant acquis as provided by the Transport Community Treaty”

This output has three associated indicators, with their target values, level of achievement, and detailed explanations presented below.

Indicator 1 to Output 2	Target value	Achieved value
Number of support actions if requested by beneficiary country	TBD	7

This indicator is overlapping with Indicator 3 to Outcome 1 (“*number of assistance actions related to legislative and regulatory acts supported at the request of the Beneficiary country*”) due to the fact that all technical assistance programs are based on the requests received from the beneficiary or on the expressed needs and priorities stated by the beneficiaries.

Indicator 2 to Output 2	Target value	Achieved value
Number of prioritised legal acts from Annex I of the TCT included in the action plans	96	96

The currently achieved value includes all legal acts currently targeted and/or referred in the Action Plans developed for Observing participants. Of 96 legal acts included or referred at under the Action Plans:

- 73 are listed for effective transposition and implementation in the legal systems of the observing participants
- 23 are listed as overall reference/legal basis for other type of actions

It is therefore proposed to set the target value of the indicator at 96.

Indicator 3 to Output 2	Target value	Achieved value
Number of persons involved in legal drafting having acquired appropriate capacity (disaggregated: professional profile, theme of capacity development, gender, etc.)	TBD	411

Figures currently counted under this indicator include the number of professionals in the public administrations of the observing participants engaged on a daily basis with TCT on matters related to legislative and regulatory reform – 9 participants in total (3 participants from each Observing Participant for road, rail and waterborne transport). Current values also include the number of professionals attending workshops, training sessions and events specifically designed to support the regulatory reform process. In 2025 in total 21 event was organised related to transposition of EU relevant acquis which gathered 402 participants. In total number of persons is therefore 411.

Output 1.3 – “Support is provided to implement EU relevant acquis as provided by the Transport Community Treaty”

This output has only one associated indicator, with its target value, current level of achievement, and additional explanations presented below.

Indicator 1 to Output 3	Target value	Achieved value
Number of persons having acquired skills to requirements in relevant capacity building activities (disaggregated: professional profile, theme of capacity development, gender, etc.)	TBD	213

To address the low attendance rates observed in 2024 and ensure the Action’s objectives are fully met, a dedicated capacity-building program has been designed and implemented in 2025.

Current values also include the number of professionals attending workshops, training sessions and events specifically designed to support implementation of the relevant EU acquis. In 2025 in total 27 events were organised related to implementation of relevant EU acquis which gathered 169 participants. In total with the year 2024, so far achieved value of participants is 213.

Output 1.4 – “Continuous monitoring of progress of alignment with EU acquis ensured”

This output has only one associated indicator, with its target value, current level of achievement, and additional explanations presented below.

Indicator 1 to Output 4	Target value	Achieved value
Total number of annual progress review meetings conducted	5	6

During the year 2025, four review mission were conducted - three formal progress review meetings were conducted in Moldova (in person) and one was carried out in Ukraine (in person), including high level meetings of the Director of the Permanent Secretariat of the Transport Community with representatives from the Ministry for Communities and Territories Development of Ukraine. None of the review missions has been conducted in Georgia, due to the political context resulting in the limitation of the activities carried out with Georgian stakeholders.

In addition to official missions, “*continuous monitoring of progress of alignment with EU acquis*” is still being ensured through the continuous coordination mechanisms in place. In addition to the Technical Committee meetings, which serve to thoroughly review and update the progress on EU acquis alignment regulatory reforms, the Project Implementation Unit representatives conduct separate online technical meetings with each observer to monitor and track progress on Action Plans and regulatory alignment.

Output 1.5 – “The capacities of Ukraine, Moldova and Georgia and their relevant national authorities are developed in the view of gradual approximation with the EU transport-related acquis in the areas of the Transport Community”

Output 5 has one associated indicator, with its current level of achievements presented below.

Indicator 1 to Output 5	Target value	Achieved value
Persons having acquired skills to requirements (sex disaggregated data)	TBD	581

This indicator presents certain similarities to Indicator 3 to Output 2 (“*Number of persons involved in legal drafting having acquired appropriate capacity*”) and Indicator 1 to Output 3 (“*Number of persons having acquired skills to requirements in relevant capacity building activities*”)

It is proposed to correct the spelling errors in columns

“*Baseline (value & reference year)*”

putting “*1.5.1 Baseline for indicator 1.5.1*” instead of “*1.4.1 Baseline for indicator 1.4.1*” and

“*Target (value & reference year)*”

putting “*1.5.1 Target for indicator 1.5.1*” instead of “*1.4.1 Target for indicator 1.4.1*”

It is therefore proposed to follow a similar approach by counting on one hand professionals having acquiring skills by virtue of their daily engagement with TCT and in technical committee meetings, as well as participants in workshops and training sessions specifically designed to support the regulatory reform process (including transposition and implementation of the relevant EU acquis) delivered by the end of 2025, this number of persons is 537. In total since the project start it is 581.

Output 1.6 – “The process of gradual integration of Ukraine, Moldova and Georgia in the Transport Community Treaty supported”

This output has two associated indicators, with their target values, level of achievement, and additional explanations presented below.

Indicator 1 to Output 6	Target value	Achieved value
Actions in place to incentivise and support the process of revision of the TCT	At least 2	1

It is hereby proposed to count as “action to incentivise and support the process of revision of the TCT” the working group for Treaty reviews steered by the TCT in 2024.

The two-year timeframe of the current Grant Contract was established under the assumption that, within such time, Georgia, Moldova and Ukraine would be able to complete the process of becoming full members of the Transport Community. On 5 June 2025, the European Commission issued a Recommendation for a Council decision authorising the opening of negotiations on the revision of the Transport Community Treaty COM (2025) 278 final. [Link to](#)

the document:
content/EN/TXT/HTML/?uri=CELEX:52025PC0278

[https://eur-lex.europa.eu/legal-](https://eur-lex.europa.eu/legal-content/EN/TXT/HTML/?uri=CELEX:52025PC0278)

During the 28th Regional Steering Committee meeting held on 28 October 2025 European Commission presented the state of play of the Transport Community Treaty revision. It was agreed that the Informal Working Group Report on the Treaty Revision will be shared with all RSC members and negotiators should be appointed from the side of the Western Balkans regional partners in order to kick-start the Treaty negotiations in due time.

Indicator 2 to Output 6	Target value	Achieved value
Revision of TCT initiated and adopted	1	0

The revision process of the TCT has not formally begun, and the current political context offers no clarity on whether, when, or in what form it will proceed. Therefore, the target value should remain unchanged for now, with any potential underachievement – if applicable – being explained in the Completion Report.

Output 2.1 – “The process of development of Trans-European Transport Networks (TEN-T) in Georgia, Moldova and Ukraine is supported”

This output has one associated indicator, similar to the one associated with the related outcome. Its target value, level of achievement, and detailed explanations are presented below.

Indicator	Target value	Achieved value
Annual report on the development of TEN-T core and comprehensive network in the Beneficiary countries	3	2

The 2025 TEN-T Report was presented at the RSC meeting on 4 December 2025 and on Ministerial Council meeting on 5 December 2025.

Link to the document:

<https://www.transport-community.org/wp-content/uploads/2025/12/TEN-T-Observers-Web.pdf>

The achievement of the target value is progressing as planned, with the two reports already delivered and the third scheduled for 2026.

B. ACTIVITIES

Activity 1.1.1. related to Output 1.1 – “Supporting the participation of Georgia, Moldova and Ukraine in the working bodies of the Transport Community, such as Ministerial Council, Regional Steering Committee, Technical Committees (e.g. on Road, Road Safety, Transport Facilitation, Dangerous Goods, Waterborne Transport and Rail, etc.), and Social Forum”

Supporting the participation of observing participants in the working bodies of the Transport Community is a core activity under the Action and an essential prerequisite for their effective engagement in the Transport Community’s initiatives.

During 2025, 68 (58 in person and 10 online) representatives of Georgia, the Republic of Moldova, and Ukraine attended 20 meetings of TCT bodies in person and online, including:

- 11 Technical Committees meetings
- 4 meetings of the: Railway Infrastructure Managers Network meetings, Road Executives Network, Rail National Safety Authorities, National Investigating Bodies and Regulatory Bodies
- Three Regional Steering Committees
- Two Ministerial Council meetings

The breakdown of participation by observer and gender is provided below:

- 24 participants (19 in person and 5 online) from Georgia
- 28 participants (25 in person and 3 online) from Moldova
- 14 participants (25 in person and 3 online) from Ukraine

Gender information: Out of the total number of participants 49 participants were male and 19 female.

The overall attendance rate increased in 2025, specifically in the second half of the year, based on the more active participation of Ukraine participants. Nevertheless, the overall number of participants remain limited, due to following reasons:

- Due to the recent political developments in Georgia, the country's EU accession process is backsliding, as concluded by the European Council in June 2024. Instructions have been received from the European Commission to limit the participation of representatives from Georgia on online participation or in person participation on their own costs and on a technical level.
- The institutional capacity limitation and challenges in Moldova, which sometimes makes in-person attendance of English-speaking professionals difficult, despite an excellent overall engagement with the Transport Community.
- The limited engagement of the key stakeholders in Ukraine, compounded by logistical difficulties hindering travels from and to the country.

To mitigate these challenges as effectively as possible, the TCT Secretariat amended the Grant Contract to introduce a derogation from standard travel rules, allowing for the payment of additional daily subsistence allowances for Ukrainian representatives, whose only viable travel option abroad remains through long overnight travelling. Also, whenever possible online option of participation is enabled, as well as translation services.

Activity 1.1.2. related to Output 1.1 – “Provision of needed technical assistance to conduct studies, ensure institutional support and facilitate the transposition and implementation of the relevant EU acquis in various areas, such as railway, road, road safety, transport facilitation, waterborne transport and multimodality, Trans-European Transport Networks, transportation of dangerous goods, sustainable and smart mobility”

The Grant Contract includes an important Technical Assistance component aimed at supporting the beneficiary countries align with EU regulatory framework, standards and practice in key priority sectors of the Transport Community. All contracted Technical Assurances were prepared following a balanced approach, combining top-down and bottom-up methodologies within a broad collaborative framework with final beneficiaries and European Commission. Even if the overall process included preparation of

additional Request for Services, following the expressed needs of final beneficiaries, some proposals were not implemented, due to changes of priorities declared by final beneficiaries, during the process of preparation.

The current Procurement Plan for the Technical Assistance component under the Grant Contract is provided below:

Contract	Contracted value	Type of procedure	Status	Contracting date
Preparation of a national ITS strategy for the Republic of Moldova	230,000 EUR	Open	Contracted	09.12.2024
Technical assistance for alignment with the relevant EU acquis in road operation sector (Moldova)	134,790 EUR	Simplified	Contracted	12.03.2025
Technical assistance for alignment with the relevant EU acquis in the waterborne transport sector (Moldova)	108,453 EUR	Simplified	Contracted	23.07.2025
Framework contract for supporting observing participants in approximating EU acquis in Annex I of the Transport Community Treaty	425,993 EUR	Open	Contracted	15.07.2025

Signed Framework Contract is designed to provide a flexible instrument to address the observing participants' evolving needs in key priority areas of the Transport Community throughout the implementation of the Action. It ensures the availability of a strong consultancy team ready to be mobilised on short-term for addressing specific technical assistances and capacity-building topics.

Within the Framework Contract in 2025 three Subsequent Contracts have been signed:

Subsequent Contracts under Framework Contract	Contracted value	Type of procedure	Status	Contracting date
PS/SRV/PIU/010/2024 SUBSEQUENT CONTRACT NO.1	Technical Assistance to support the Ukrainian authorities in aligning with the provisions of Regulation (EU) 2018/858 and Regulation (EU) No 168/2013 on Type Approval and relevant implementing acts – EUR 87,400.	Payments to be made monthly subject to report approval by CA	87,400	24.10.2025
PS/SRV/PIU/010/2024 SUBSEQUENT CONTRACT NO.2	“Technical Assistance for supporting Ukraine in aligning with the EU Maritime Transport Acquis” - EUR 49.995	Payments to be made monthly subject to report approval by CA	49,950	24.10.2025

PS/SRV/PIU/010/2024 SUBSEQUENT CONTRACT NO.3	Technical Assistance to support Moldova in the implementation of the EU Rail Transport Acquis – EUR 112,320.	Payments to be made monthly subject to report approval by CA	112,320	24.10.2025
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Besides the other Subsequent Contracts that are under preparation and that will be implemented in 2026, separate procurement procedure will be published for the following technical assistance that failed to be contracted in 2025 due to lack of adequate offers:

Contract under preparation	Contracted value	Type of procedure	Status	Contracting date
Technical Assistance for establishing of a TEN-T GIS database	22,000	Simplified	Cancelled, to be re-launched	14.07.2025

So far, only Moldova and Ukraine have benefited from technical assistance under the Grant Contract, due to Georgia's political circumstances that resulted in the TCT Secretariat being instructed to put on hold all initiatives developed in this regard.

Moldova benefits out of four technical assistances, while due to lack of strategic objectives and limited human capacities in Ukraine, only two technical assistances have been agreed with Ukraine authorities and approved by European Commission. Different initiatives have been planned with regards to the railway sector in Ukraine but based on the feedback form EU Delegation in Ukraine they were suspended. These initiatives are declared to be implemented within the AASIST III project managed by EU Delegation. The specific of the assistance to be provided under the Framework Contract allows supporting quick and effective interventions in Ukraine in order to balance the current approach, if the context would allow.

With regards to the waterborne technical assistance in Ukraine, during the implementation Beneficiary requested decrease of the scope of the Action, due to limited internal capacities and the fact that they have agreed with EU Delegation to conduct certain scope of work in the upcoming assistance led by EU Delegation. Based on this request and agreement with European Commission, the Contract was amended.

Related to the implementation of Technical Assistances in Moldova, lack of capacities and knowledge of English language limit the implementation of current and potentially new assistances. There is a political will and readiness to receive support for aligning with EU regulatory framework, but in the implementation phase more proactive approach is expected, as during the technical assistance implementation, proactive approach of the Beneficiary is essential for successful implementation of activities.

Activity 1.2.1 related to Outputs 1.2 and 1.3 – “The project will support review of the legislation and provide recommendations to facilitate the transposition and implementation of the EU *acquis*.”

During 2025, a comprehensive review of the current status of transposition and implementation of the EU *acquis* listed in the Transport Community Treaty was carried out during the preparation of the 2025 Progress Report on Implementation of TCT Action Plans and Status of TCT Annex I Transposition for Georgia, the Republic of Moldova, and Ukraine. The Action Plans include prioritisation of specific activities meant to ensure a gradual alignment with the EU Regulatory framework in the transport sector.

At the same time, Technical Assistance component of the Grant Contract is now primarily focused on supporting the transposition and implementation of the EU acquis. The six contracts currently under implementation will facilitate the full transposition and gradual implementation of 58 individual pieces of EU legislation in the areas of ITS, road operations, waterborne transport and rail transport.

Activity 1.4.1 related to Output 1.4 – “Conducting review visits where relevant (e.g. inception/initial, annual, final review visits) to support the process of establishing the level of compliance with EU regulatory requirements and to verify progress in the transposition and implementation”

Four progress review meetings in person were conducted in 2025 – three in Moldova and one in Ukraine:

- 19 May 2025 – Review meeting included exchange on main challenges and needs of the Moldovan Railway sector, as well as opportunities and next steps to be taken with the support of the Action (unbundling process, necessary technical assistance, railway network regarding TODIS requests, etc)
- 9/10 September 2025 – The first review mission in Ukraine included participation of Director of the Transport Community and Head of the Project Implementation Unit in round of meeting with representatives from transport related institutions. The purpose of the mission was to engage with high level government officials, transport leaders, and stakeholders in Kyiv to strengthen Ukraine’s integration with the European Union transport market, advancing cooperation within the Transport Community, and supporting progress on key priorities such as digitalization, road safety, inland waterways and railway acquis transposition, while reaffirming solidarity and commitment to Ukraine’s future in the EU transport system.
- 24 September 2025 – The aim of the review mission in Moldova was to further identify gaps and assistance needs and extend consultations on the Technical Assistance and Capacity Building programs under the Grant Contract and follow up on other key topics on the joint cooperation agenda, as well as to establish communication between stakeholders and newly appointed Head of Project Implementation Unit. During this mission, meetings were held with key stakeholders, covering all priority sectors of the Transport Community, but focusing on road transport and road safety.
- 27 October 2025 – Review mission included visit of three TCT desk officers for all modes of transport that exchanged on Moldovan needs for capacity building programs and additional technical assistances by the end of the Action. One part of the meeting was related to the status of the EU acquis transposition in Moldova, based on the 2025 Report prepared by the TCT.

Georgia’s political circumstances have made any review mission in Tbilisi inopportune, as instructed by the EC.

Besides the formal review missions, a robust cooperation mechanism was established at both technical and coordination levels, ensuring that most issues on the shared agenda were effectively addressed through regular or ad-hoc online meetings. During 2025, a total of 95 online meetings were held, engaging 384 participants from Georgia, Moldova, and Ukraine. These meetings covered a wide range of cooperation topics within the framework of the Action, ensuring continuous dialogue with relevant stakeholders and progress on key priorities.

Activity 1.4.2 related to Output 1.4 – “Collecting relevant data on the status of transposition of the EU acquis as in the Annex I to the Transport Community Treaty and drawing up respective progress report.”

Data collection for the Annex I Status Report commenced officially in July 2025 and lasted until October 2025. Relevant information on the status of TCT Annex I acquis was gathered as following:

- Through review missions carried out in Moldova and Ukraine
- During discussions held to update the Action Plans
- Via dedicated questionnaires shared with the observing participants
- During sector-specific online meetings aimed at addressing information gaps

The Report was presented at the Regional Steering Committee meeting on 28 October 2025 in Tirana and endorsed during the Ministerial Council meeting on 5 December 2025 in Brussels.

Activity 1.5.1 related to Output 1.5 – “Developing and implementing of a tailored-made capacity-building program per transport mode depending on priorities and needs of a particular observing participant.”

One of the key objectives of the Action is to strengthen the institutional capacity of relevant authorities in Georgia, the Republic of Moldova, and Ukraine in priority areas of the Transport Community.

To address the challenges outlined during the 2024 and ensure the full implementation of the capacity-building activities under the Grant Contract, the TCT Secretariat has designed a tailored program consisting of workshops, trainings, and seminars, based on the continuous needs assessment. This program is intended to complement the existing dedicated events organized within the TCT framework, to which observing participants will continue to be invited. These tailor-made events were:

- Adapted to the specific needs and contexts of Georgia, the Republic of Moldova, and Ukraine.
- Delivered either online or in person, in the capital cities of the observing participants (currently only Chisinau is appropriate OPs capital city to host these events), in WB6 parties or in EU, depending on the topic and speakers.
- Consolidating indicative list of topics of interest is continuously updated

Sponsored traineeships within the European Railway Agency were offered to railway professionals in Georgia, Moldova and Ukraine (the call for application was launched in late December 2024 and selection procedure was completed in May 2025). Due to lack of internal capacities none of the three selected candidates was granted approval for a three-month absence from work. Therefore, the Call was relaunched on 19 December 2025.

In 2025 we have organised 24 capacity building events gathering in total 469 participants.

These events can be divided in 2 categories:

- Standalone capacity building events that are organised within the Action or back-to-back with Western Balkans TCT parties
- Capacity building events (workshops and trainings) delivered in the framework of the Technical Assistances delivered through the Action

The list of 17 standalone and back-to-back capacity building events including 306 participants:

area	Topic of the Capacity Building event	Date	Place	Number of participants
general	Preparation for the Bilateral Screening Meetings	11 and 12 February 2025	Skopje and online	78
general	Training on EUR-Lex	6 March 2025	Online	89

railways	Workshop on Safety Culture Assessment and Monitoring	22-25 April 2025	Bar, Montenegro	4
general	Training on Contractual Claims and Disputes Management	19-21 May 2025	Chisinau	24
general	Digital Mobility and ITS Congress	20 May 2025	Sevilla	1
railways	Training on Safety and Interoperability in the Rail Sector	04-05 June 2025	Warsaw	4
road	Training in PPP/concession in road projects	5-6 June 2025	Luxembourg	1
general	Digital Mobility and ITS Summer School	01-14 July 2025	Prague	10
waterborne (inland waterways)	Workshop on “Enhancing River Information Services in Republic of Moldova and Ukraine: A Step Closer to EU Harmonisation and Danube Connectivity”	16 September 2025	Constanca, Romania	9
road safety	Safer to School Guidelines Promotion in Moldova	23 September 2025	Chisinau, Moldova	17
railway	ERA training on Interoperability	04-06 November 2025	Chisinau, Moldova	23
railway	IPA Registers Training	12-13 November 2025	Thessaloniki, Greece	3
road	Study visit on National Access Points and National Bodies	19 November 2025	Amsterdam, Netherlands	3
waterborne (Inland waterways)	STUDY VISIT “Advancing Inland Waterway Transport Governance and Management in Ukraine and the Republic of Moldova” and Green Ports Project Final Conference	25-28 November 2025	Vienna, Austria	16
road	Workshop on Road Infrastructure Resilience	27 November 2025	Tirana	2
railway	STUDY VISIT for Ukraine and Moldova Process of European Integration in the field of rail transport -Experience of the Republic of Serbia	26-28 November 2025	Belgrade	16
general	#TogetherConnected: Media's Role in Transport Connectivity with EU – 3 years of involvement of Ukraine, the Republic of Moldova and Georgia as Observing Participants in the Transport Community	17 December 2025	Belgrade	6

List of seven capacity building events were organised within the Technical Assistances, training 163 representatives from Beneficiary institutions (Moldova):

Technical Assistance	Topic of the Capacity Building event	Date	Place	Number of participants
Technical Assistance for the design of the Intelligent Transport Systems (ITS) for the Republic of Moldova	Training #1 – European ITS Framework Architecture	8 September 2025	Chisinau	78
Technical Assistance for the design of the Intelligent Transport Systems (ITS) for the Republic of Moldova	Training #2 – ITS Standard Technical Specifications	27 October 2025	Chisinau	89
Technical Assistance for the design of the Intelligent Transport Systems (ITS) for the Republic of Moldova	Workshop #1 ITS Vision and Strategic Objectives for the Republic of Moldova	18-19 June 2025	Chisinau	4
Technical Assistance for the design of the Intelligent Transport Systems (ITS) for the Republic of Moldova	Workshop #2 –ITS Strategy and Action Plan	8 September 2025	Chisinau	24
Technical Assistance for supporting the Republic of Moldova to reach alignment with the relevant EU Acquis in the road operation sector	Workshop #1- Acquis Transposition Plan	16 July 2025	Chisinau	1
Technical Assistance for supporting the Republic of Moldova to reach alignment with the relevant EU Acquis in the road operation sector	Workshop #2 - Acquis Implementation Roadmap	29 October 2025	Chisinau, Hybrid	32
Technical Assistance for supporting the Republic of Moldova in achieving compliance with the relevant EU waterborne transport acquis	Workshop #1 - Gap Assessment, Transposition Plan	12 November 2025	Chisinau	18

As per feedback provided by the participants, dedicated Study visits in Western Balkans parties and EU institutions were the most valuable for decision makers from the Republic of Moldova and Ukraine. Transposition and implementation EU acquis is challenging for every candidate-country and the experience of Western Balkans regional partners in the process of European integration is of high importance for them.

All these events and initiatives will complement with the additional capacity-building program delivered under the TCT framework in 2026.

Activity 1.5.2 related to Output 1.5 – “Conducting workshops on EU *acquis*, its impact and transposition requirements.”

In 2025 in total 21 event was organised related to transposition of EU relevant acquis which gathered 402 participants. These events were specifically linked to various EU legal acts, such as TEN-T, e-freight, railway safety and interoperability, transport of dangerous goods etc. Significant part of these trainings has been organised within the Technical Assistance workshops preparing gap analysis, Transposition plan and legal acts transposing EU acquis into national legal framework.

Activity 1.5.3 related to Output 1.5 – “Conducting experience exchanges, study visits, whether on-site and/or in an EU Member State and in the Western Balkan, to complement and upgrade knowledge of experts and allow participants from beneficiaries to gain knowledge from experience and best practice, obtain access to working methods of competent authorities and establish good working relations with stakeholders.”

As mentioned above, during 2025, representatives from Georgia, Moldova, and Ukraine attended 44 events in capacity-building events organized under the Transport Community Framework. This activity includes capacity building (explained in detail within Activity 1.5.1), as well as technical committee meetings. Total breakdown of the 537 participants by nationality shows the following figures:

- 87 from Georgia (62 in person and 25 online)
- 370 from Moldova (287 in person and 83 online)
- 80 from Ukraine (28 in person and 52 online)

Gender breakdown:

- 157 female participants
- 380 male participants

Activity 1.6.1 related to Output 1.6 – “Supporting, where applicable the work of the Permanent Secretariat of the TCT, TCT working bodies, TCT Contracting parties and Georgia, Moldova and Ukraine in regard to the revision process of the TCT and of other existing applicable rules of procedures associated with TCT working bodies in place.”

During 2025, a decision on establishment of the working group for the review of the Transport Community Treaty was made by Regional Steering Committee.

The revision process for including the observing participants as full members has not formally started, and the current political context does not provide any clear indication regarding its timeline or format.

Activity 2.1.1 related to Output 2.1 – “Collecting relevant data on the status of implementation of the TEN-T and drawing up respective report.”

Data collection for the TEN-T annual report commenced officially in June 2025 and lasted until October 2025. Relevant information on the status of the indicative extensions of the TEN-T Network in Georgia, Moldova and Ukraine was gathered as following:

- Through review missions carried out in Moldova
- During discussions held to update the Action Plans
- Via dedicated questionnaires shared with the observing participants
- During sector-specific online meetings aimed at addressing information gaps

The Report was presented at the RSC meeting on 28 December 2025 and during the Ministerial Council meeting on 5 December 2025.

Activity 2.1.2 related to Output 2.1 – “Continuous monitoring of the on-going and in development projects on the Core and Comprehensive TEN-T in relation to existing policy documents, including the Economic and Investment Plan for the Eastern Partnership and Indicative TEN-T Investment Action Plan”

Monitoring the progress of TEN-T projects is a continuous process carried out by the TCT Secretariat through all established communication channels with the observers, including:

- Technical Committee meetings
- Regular sectorial coordination meetings with each observing participant
- Formal review meetings

The results of this monitoring process are shared through the Annual TEN-T report.

Activity 2.1.3 related to Output 2.1 – “Limited update of TCT GIS database (TODIS) to produce the maps needed for the TEN-T report and support further alignment of the Observing Participants with TCT standards and practice”

This activity, not initially included in the Grant Contract, was formalised through Addendum no. 1 dated 4 December 2024. Its implementation will establish a sound basis for the long-term monitoring of the TEN-T Networks in Georgia, Moldova and Ukraine using the Transport Community’s GIS-based information system (TODIS), as well as providing high-quality thematic maps for the specific reporting produced under the Action.

Two attempts to award the related service contract failed in late 2024 and in 2025 due to no admissible offers being received. Therefore, this activity has been re-scheduled being now aligned with the calendar for preparing the 2026 TEN-T Annual Report.

2.3. Logframe matrix updated

The Logical framework (logframe) matrix is used as a reporting tool of the expected results (impact, outcomes, outputs) during implementation. Values on indicators aimed at measuring the results in the column foreseen for monitoring and reporting purposes reflect the achievements over the first year of implementation (the reporting period). No intermediary targets have been established.

Slight adjustments of the logframe are proposed, in line with the provisions in Article 9.4 of the General Conditions.

Results	Results chain	Indicator	Baseline (value & reference year)	Target (value & reference year)	Current value (31 December 2025)	Sources of data	Assumptions
Impact (Overall objective)							
	Ukraine, Moldova, and Georgia progressive integration of the transport markets with the EU is ensured in the context of the enlargement process.	1 Level of alignment of Georgia, Moldova and Ukraine with EU transport-related acquis improved	1 GE: Some level of preparation 2 MD: Some level of preparation 3 UA: Some level of preparation	1 GE: TBD 2 MD: TBD 3 UA: TBD	1 GE: Some level of preparation (with some progress) 2 MD: Some level of preparation (with some progress) 3 UA: Some level of preparation (with limited progress)	EU 2024 Enlargement package (4 November 2025)	<i>Not applicable</i>
Outcome (s) (Specific objective(s))							
	Outcome 1 Ukraine, Moldova and Georgia are progressively engaged in activities of the Transport Community in the field of road, rail, inland waterways, and maritime transport on the basis of the relevant EU acquis for all modes of transport, excluding air transport.	1.1 – Indicator 1 to Outcome 1 Number of action plans with priority measures for a specific transport mode developed	1.1 – Baseline for indicator 1.1 0	1.1 – Target for Indicator 1.1 4	1.1 Current value for Indicator 1.1 4	1.1 – Source of data for indicator 1.1 Regional Steering Committee Agenda and conclusions	Political and economic stability in the countries Commitment and willingness of the governments concerned to align with the EU acquis Continuous policy orientation towards closer integration into the EU, and
		1.2 – Indicator 2 to Outcome 1	1.2 Baseline for indicator 1.2	1.2 – Target for Indicator 1.2	1.2 Current value for Indicator 1.2	1.2 – Source of data for indicator 1.2	

<i>Results</i>	<i>Results chain</i>	<i>Indicator</i>	<i>Baseline (value & reference year)</i>	<i>Target (value & reference year)</i>	<i>Current value (31 December 2025)</i>	<i>Sources of data</i>	<i>Assumptions</i>
		Number of reports on the status of alignment with EU transport acquis produced	0	3 (1 per year)	2	Regional Steering Committee Agenda and conclusions	adoption of the EU acquis High level of cooperation between all levels of national authorities involved in legislative process
		1.3 – Indicator 3 to Outcome 1 Number of assistance actions related to legislative and regulatory acts supported at the request of the Beneficiary country.	1.2 Baseline for indicator 1.3 0	1.2 – Target for Indicator 1.3 TBD	1.2 Current value for Indicator 1.3 10	1.3 – Source of data for indicator 1.3 Specific reports/deliverables	Availability and engagement of qualified staff and resources
	Outcome 2 The process of development of the transport networks between Ukraine, Moldova and Georgia and the EU is supported.	2.1 – Indicator to outcome 2 Number of annual reports on the development of TEN-T core and comprehensive network in the Beneficiary countries developed	2.1 – Baseline for indicator 2.1 0	2.1 – Target for Indicator 2.1 3 (1 per year)	2.1 Current value for Indicator 2.1 2	2.1 – Source of data for indicator 2.1 Regional Steering Committee Agenda and conclusions Reports	
<i>Output</i>							

<i>Results</i>	<i>Results chain</i>	<i>Indicator</i>	<i>Baseline (value & reference year)</i>	<i>Target (value & reference year)</i>	<i>Current value (31 December 2025)</i>	<i>Sources of data</i>	<i>Assumptions</i>
	1.1 Output 1 related to Outcome 1 1.1 The systemic involvement of Ukraine, Moldova and Georgia in TCT activities is ensured.	1.1.1 Indicator 1 to Output 1 Number of annual technical committee meetings organised between Transport Community and attended by the observing participants	1.1.1 Baseline for indicator 1.1.1 0	1.1.1 Target for Indicator 1.1.1 36	1.1.1 Current value for Indicator 1.1.1 32	1.1.1 Source of data for indicator 1.1.1 Annual Operational Report of the Transport Community	Beneficiaries are fully collaborating. Political, social and economic conditions are favourable to allow physical participation at the meetings. Beneficiaries' commitment and clear understanding of the TA priorities
		1.1.2 Indicator 2 to Output 1 Extent to which countries' capacity for engagement with TCT is enhanced	1.1.2 Baseline for indicator 0	1.1.2 Target for Indicator 1.1.2 Significantly enhanced	1.1.2 Current value for Indicator 1.1.2 Georgia: Enhanced Moldova: Significantly enhanced Ukraine: Significantly Enhanced	1.1.2 Source of data for indicator 1.1.2 Project (Action) report	
		1.1.3 Indicator 3 to Output 1 Number of technical assistance actions (including, to the	1.1.3 Baseline for indicator 0	1.1.3 Target for Indicator 1.1.3 At least 2	1.1.3 Current value for Indicator 1.1.3 7	1.1.2 Source of data for indicator 1.1.2	

<i>Results</i>	<i>Results chain</i>	<i>Indicator</i>	<i>Baseline (value & reference year)</i>	<i>Target (value & reference year)</i>	<i>Current value (31 December 2025)</i>	<i>Sources of data</i>	<i>Assumptions</i>
		extent possible gender sensitive/ disaggregated data)				Regional Steering Committee Agenda and conclusions	
	1.2 Output 2 related to Outcome 1 The Support is provided to ensure the transposition of EU relevant acquis as provided by the Transport Community Treaty	1.2.1. Indicator 1 to Output 2 Number of support actions if requested by beneficiary country	1.2.1. Baseline for indicator 1.2.1 0	1.2.1. Target for Indicator 1.2.1 TBD	1.1.3 Current value for Indicator 1.1.3 7	1.2.1. Source of data for indicator 1.2.1 Project (Action) report	Full commitment of all involved parties Commitment and support of beneficiary countries management
		1.2.2 Indicator 2 to Output 2 Number of prioritised legal acts from Annex I of the TCT included in the action plans	1.2.2 Baseline for indicator 1.2.2 0	1.2.2 Target for Indicator 1.2.2 96	1.1.3 Current value for Indicator 1.2.2 96	1.2.2 Source of data for indicator 1.2.2 Project (Action) report	Stable management structure of beneficiaries Sufficient capacity in the respective beneficiary countries Availability of staff that will participate in project activities from the beginning to project completion
		1.2.3 Indicator 3 to Output 2 Number of persons involved in legal drafting having acquired appropriate capacity (disaggregated: professional	1.2.3 Baseline for indicator 1.2.3 0	1.2.3 Target for Indicator 1.2.3 TBD	1.2.3 Current value for Indicator 1.2.3 411	1.2.3 Source of data for indicator 1.2.3 Project (Action) report	Trained staff are retained

<i>Results</i>	<i>Results chain</i>	<i>Indicator</i>	<i>Baseline (value & reference year)</i>	<i>Target (value & reference year)</i>	<i>Current value (31 December 2025)</i>	<i>Sources of data</i>	<i>Assumptions</i>
		profile, theme of capacity development, gender, etc.)					
	1.3 Output 3 related to Outcome 1 Support is provided to implement EU relevant acquis as provided by the Transport Community Treaty	1.3.1 Indicator 1 to Output 3 Number of persons having acquired skills to requirements in relevant capacity building activities (disaggregated: professional profile, theme of capacity development, gender, etc.)	1.3.1 Baseline for indicator 1.3.1 0	1.3.1 Target for Indicator 1.3.1 TBD	1.3.1 Current value for Indicator 1.3.1 213	1.3.1 Source of data for indicator 1.3.1 List of participants Feedback from participants (satisfaction survey) Project (Action) reports	
	1.4 Output 4 related to Outcome 1 Continuous monitoring of progress of alignment with EU acquis ensured	1.4.1 Indicator 1 to Output 4 Total number of annual progress review meetings conducted	1.4.1 Baseline for indicator 1.4.1 0	1.4.1 Target for Indicator 1.4.1 5	1.4.1 Current value for Indicator 1.4.1 6	1.4.1 Source of data for indicator 1.4.1 Annual Operational Report of the Transport Community Project (Action) report	
	1.5 Output 5 related to Outcome 1	1.5.1 Indicator 1 to Output 5	1.5.1 Baseline for indicator 1.5.1	1.5.1 Target for Indicator 1.5.1	1.4.1 Current value for Indicator 1.5.1	1.4.1 Source of data for indicator 1.5.1	

<i>Results</i>	<i>Results chain</i>	<i>Indicator</i>	<i>Baseline (value & reference year)</i>	<i>Target (value & reference year)</i>	<i>Current value (31 December 2025)</i>	<i>Sources of data</i>	<i>Assumptions</i>
	The capacities of Ukraine, Moldova and Georgia and their relevant national authorities are developed in the view of gradual approximation with the EU transport-related acquis in the areas of the Transport Community.	Persons having acquired skills to requirements (sex disaggregated data)	0	TBD	581	List of participants Feedback from participants (satisfaction survey) Project (Action) report	
	1.6 Output 6 related to Outcome 1 The process of gradual integration of Ukraine, Moldova and Georgia in the Transport Community Treaty supported.	1.6.1 Indicator 1 to Output 6 Actions in place to incentivise and support the process of revision of the TCT	1.6.1 Baseline for indicator 1.6.1 0	1.6.1 Target for Indicator 1.6.1 At least 2	1.6.1 Current value for Indicator 1.6.1 1	1.6.1 Source of data for indicator 1.6.1 Policy document, various papers, and assessments, Project (Action) report	
		1.6.2 Indicator 2 to Output 6 Revision of TCT initiated and adopted	1.6.2 Baseline for indicator 1.6.2 0	1.6.2 Target for Indicator 1.6.2 1	1.6.2 Current value for Indicator 1.4.1 0	1.6.2 Source of data for indicator 1.6.2 Minutes, assessments, reports	
	2.1 Output 1 related to Outcome 2 2.1 The process of development of Trans-European Transport Networks (TEN-T) in Georgia, Moldova and Ukraine is supported.	2.1.1 Indicator 1 to Output 1 Annual report on the development of TEN-T core and comprehensive network in the	2.1.1 Baseline for indicator 2.1.1 0	2.1.1 Target for Indicator 2.1.1 3 (1 per year)	2.1.1 Current value for Indicator 2.1.1 2	2.1.1 Source of data for indicator 2.1.1 Regional Steering Committee Agenda and conclusions	

<i>Results</i>	<i>Results chain</i>	<i>Indicator</i>	<i>Baseline (value & reference year)</i>	<i>Target (value & reference year)</i>	<i>Current value (31 December 2025)</i>	<i>Sources of data</i>	<i>Assumptions</i>
		Beneficiary countries					

2.4. Activity Matrix

<p><i>Activities related to Output 1.1 Systemic involvement of Ukraine, Moldova and Georgia in TCT activities ensured:</i></p> <ul style="list-style-type: none"> - Supporting the participation of Georgia, Moldova and Ukraine in the working bodies of the Transport Community, such as Ministerial Council, Regional Steering Committee, Technical Committees (e.g. on Road, Road Safety, Transport Facilitation, Dangerous Goods, Waterborne Transport and Rail, etc.), and Social Forum. - Provision of needed technical assistance to conduct studies, ensure institutional support and facilitate the transposition and implementation of the relevant EU acquis in various areas, such as railway, road, road safety, transport facilitation, waterborne transport and multimodality, Trans-European Transport Networks, transportation of dangerous goods, sustainable and smart mobility. 	<p>Means Administrative and Expert staff guided by the existing TCT Secretariat capacities</p> <p>Costs Costs for the Administrative and Expert staff and associated costs for office work are included in the budget breakdown.</p> <p>Cost for Technical Assistance is included in a separate budget line.</p> <p>Cost for participation at the meetings of TCT Bodies is included in a separate budget line</p>	<p>Beneficiaries are fully collaborating and interested to attend the meetings of the bodies of the Transport Community.</p> <p>Interest for the development of particular study or TA is confirmed.</p> <p>Political, social and economic conditions are favourable to allow physical participation at the meetings.</p>
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<p><i>Activities related to Output 1.2: Capability for the transposition of EU relevant acquis as provided by the Transport Community Treaty is increased, and</i> <i>Activities related to Output 1.3: Capability for the implementation of EU relevant acquis as provided by the Transport Community Treaty is increased:</i></p> <p>- The action will support the review of the legislation and provide recommendations to facilitate the transposition and implementation of the EU acquis.</p>	<p>Means Administrative and Expert staff guided by the existing TCT Secretariat capacities</p> <p>Costs Costs for the Administrative and Expert staff and associated costs for office work are included in the budget breakdown.</p> <p>Cost for Technical Assistance is included in a separate budget line.</p>	<p>Beneficiaries are fully collaborating and there is commitment of the observing participants on defining specific priorities and needs.</p>
<p><i>Activities related to Output 1.4: Progress review ensured:</i> <i>- Conducting review visits where relevant (e.g. inception/initial, annual, final review visits) to support the process of establishing the level of compliance with EU regulatory requirements and to verify progress in the transposition and implementation.</i></p> <p>- Collecting relevant data on the status of transposition of the EU acquis as in the Annex I to the Transport Community Treaty and drawing up respective progress report.</p>	<p>Means Administrative and Expert staff guided by the existing TCT Secretariat capacities</p> <p>Costs Costs for the Administrative and Expert staff and associated costs for office work are included in the budget breakdown.</p> <p>Visibility associated costs for printing the report</p>	<p>Beneficiaries are fully collaborating.</p> <p>Necessary data is available, collected by beneficiaries and shared with the TCT Secretariat</p>
<p><i>Activities related to Output 1.5: Building, where requested the capacities of Ukraine, Moldova and Georgia and their relevant national authorities in the view of gradual approximation with the EU transport-related acquis in the areas of the Transport Community supported:</i></p> <p>- Developing and implementing of a tailored-made capacity-building program per transport mode depending on priorities and needs of a particular observing participant.</p> <p>- Conducting workshops on EU acquis, its impact and transposition requirements.</p> <p>- Conducting experience exchanges, study visits, whether on-site and/or in an EU Member State and in the Western Balkan, to complement and upgrade knowledge of experts and allow participants from beneficiaries to gain knowledge from experience and best practice, obtain access to working methods of competent authorities and establish good working relations with stakeholders.</p>	<p>Means Administrative and Expert staff guided by the existing TCT Secretariat capacities</p> <p>Costs Costs for the Administrative and Expert staff and associated costs for office work are included in the budget breakdown.</p> <p>Cost for organising and participation at events and capacity building initiatives is included in a separate budget line.</p>	<p>Beneficiaries are fully collaborating and interested to attend the meetings of the bodies of the Transport Community.</p> <p>Political, social and economic conditions are favourable to allow physical participation at the meetings.</p>

<p><i>Activities related to Output 1.6: The process of revision of the Transport Community Treaty to allow for full membership of Georgia, Moldova and Ukraine supported:</i></p> <ul style="list-style-type: none"> - Supporting, where applicable the work of the Permanent Secretariat of the TCT, TCT working bodies, TCT Contracting parties and Georgia, Moldova and Ukraine in regard to the revision process of the TCT and of other existing applicable rules of procedures associated with TCT working bodies in place. 	<p>Means Administrative and Expert staff guided by the existing TCT Secretariat capacities</p> <p>Costs Costs for the Administrative and Expert staff and associated costs for office work are included in the budget breakdown.</p>	<p>Beneficiaries are fully collaborating and interested to become full-fledged members of the Transport Community.</p>
<p><i>Activities related to Output 2.1: The process of development of Trans-European Transport Networks (TEN-T) in Georgia, Moldova and Ukraine is supported:</i></p> <ul style="list-style-type: none"> - Collecting relevant data on the status of implementation of the TEN-T and drawing up respective report. - Continuous monitoring of the on-going and in development projects on the Core and Comprehensive TEN-T in relation to existing policy documents, including the Economic and Investment Plan for the Eastern Partnership and Indicative TEN-T Investment Action Plan. - Limited update of TCT GIS database (TODIS) to produce the maps needed for the TEN-T report and support further alignment of the Observing Participants with TCT standards and practice 	<p>Means Administrative and Expert staff guided by the existing TCT Secretariat capacities</p> <p>Costs Costs for the Administrative and Expert staff and associated costs for office work are included in the budget breakdown.</p> <p>Cost for Technical Assistance is included in a separate budget line.</p> <p>Visibility associated costs for printing the report</p>	<p>Beneficiaries are fully collaborating.</p> <p>Necessary data is available, collected by beneficiaries and shared with the TCT Secretariat</p>

2.5. Action plan for the future activities of the project³

01/01/2026 – 31/12/2026														
Activity	Half-year 1						Half-year 2						Implementing body	
	1	2	3	4	5	6	7	8	9	10	11	12		
Execution of Activity 1 to Output 1.1 - Supporting the participation of Georgia, Moldova and Ukraine in the working bodies of the Transport Community, such as Ministerial Council, Regional Steering Committee, Technical Committees (e.g. on Road, Road Safety, Transport Facilitation, Dangerous Goods, Waterborne Transport and Rail, etc.), and Social Forum.														Permanent Secretariat of the Transport Community Transport stakeholders of Ukraine, the Moldova and Georgia
Preparation of Activity 2 to Output 1.1 - Provision of needed technical assistance to conduct studies , ensure institutional support and facilitate the transposition and implementation of the relevant EU acquis in various areas, such as railway, road, road safety, transport facilitation, waterborne transport, inland waterways, multimodality, Trans-European Transport Networks, transportation of dangerous goods, sustainable and smart mobility.														Permanent Secretariat of the Transport Community Transport stakeholders of Ukraine, the Moldova and Georgia
Execution of Activity 2 to Output 1.1 - Provision of needed technical assistance to conduct studies , ensure institutional support and facilitate the transposition and implementation of the relevant EU acquis in various areas, such as railway, road, road safety, transport facilitation, waterborne transport, inland waterways, multimodality, Trans-European Transport Networks, transportation of dangerous goods, sustainable and smart mobility.														Permanent Secretariat of the Transport Community Transport stakeholders of Ukraine, the Moldova and Georgia
Preparation of Activity 3 to Output 1.2: Capability for the transposition of EU relevant acquis as provided by the Transport Community Treaty is increased Output 1.3: Capability for the implementation of EU relevant acquis as provided by the Transport Community Treaty is increased - Support the review of the legislation and provide recommendations to facilitate the transposition of the EU acquis.														Permanent Secretariat of the Transport Community Transport stakeholders of Ukraine, the Moldova and Georgia
Execution of Activity 3 - Support the review of the legislation and provide recommendations to facilitate the transposition of the EU acquis.														Permanent Secretariat of the Transport Community Transport stakeholders of Ukraine, the Moldova and Georgia

³ This plan will cover the financial period between the interim report and the next report.

Preparation Activity 12 to Output 2.1: Limited update of TCT GIS database (TODIS) to produce the maps needed for the TEN-T report and support further alignment of the Observing Participants with TCT standards and practice																				Permanent Secretariat of the Transport Community
Execution Activity 12: Limited update of TCT GIS database (TODIS) to produce the maps needed for the TEN-T report and support further alignment of the Observing Participants with TCT standards and practice																				Permanent Secretariat of the Transport Community

3. Beneficiaries/affiliated entities, trainees and other cooperation

3.1 How do you assess the relationship between the beneficiaries/affiliated entities of this grant contract (i.e. those having signed the mandate for the coordinator or the affiliated entity statement)? Please provide specific information for each beneficiary/affiliated entity.

N/A

3.2 How would you assess the relationship between your organisation and State authorities in the action countries? How has this relationship affected the action?

Cooperation with the relevant authorities in Georgia, Moldova and Ukraine is satisfactory, but their involvement in the project activities and engagement with the Transport Community could be better, as explained below.

3.3 Where applicable, describe your relationship with any other organisations involved in implementing the action:

- Associate(s) (if any)
- Contractor(s) (if any)
- Final beneficiaries and target groups
- Other third parties involved (including other donors, other government agencies or local government units, NGOs, etc.)

3.3.1 Contractors

Given the substantial technical assistance component of the Grant Contract, the TCT Secretariat is placing strong emphasis on the proper procurement and further management of the related service contracts. By the end of 2025, four technical assistance contracts had been awarded and are currently ongoing, including Framework Contract within which specific subsequent Contracts are signed. Based on the topic of the technical assistance for each contract one desk officer is appointed manager, while for the Framework Contract Head of the Unit is appointed to monitor the implementation. In addition, procurement procedures and overall monitoring is done by the TCT Deputy Director.

In general, overall cooperation with contractors is satisfactory and delivery of the outputs is in line with contractual provisions.

3.3.2 Beneficiaries

Georgia kept ensuring an active participation at technical level in most TCT meetings and events and a horizontal coordination mechanism with Georgian representatives in the RSC has been also established. In addition, Georgia took active part in capacity building needs assessment exercises conducted by the

TCT Secretariat in the first half of the year. However, despite Georgia's solid institutional capacity, active engagement and stated interest for full Transport Community membership, further progresses were mostly put on hold, due to Georgia's political circumstances and the instructions received from the EC in this regard.

Regular high-level coordination meetings and continuous communication with Moldovan authorities have been established, ensuring a structured dialogue and alignment on priorities. However, given that four technical assistance projects are currently being implemented in Moldova, there is a noticeable shortage of institutional capacity required for the smooth execution of tasks, which has slowed progress on agreed priorities. At the same time, Moldovan decision-makers have demonstrated clear strategic direction and strong determination to advance Moldova's integration into the Transport Community as a full member and to pursue the necessary reforms. Additional efforts are nevertheless required at the implementation level to translate this commitment into tangible results.

Engagement with Ukraine has progressed during 2025. Both participation in TCT events and overall responsiveness of the relevant stakeholders has increased compared to 2024. The interest in participation in the capacity building events and TC bodies meetings increased. Coordination and communication have been established both on the technical and managerial level. Nevertheless, capacity shortages within the Ukrainian line ministry and relevant institutions are present, as well as lack of set objectives in terms of relevant topics and set priorities to be included in technical assistances. This can be understandable due to objective exceptional circumstances the country is facing.

3.3.3 Other third parties involved

One of the TCT Secretariat's key purposes throughout the implementation of the Action has been to ensure effective coordination with other relevant stakeholders, fostering synergies between various ongoing programmes, complementing activities and avoiding overlaps.

Regular communication and coordination are achieved with other relevant stakeholders, such as EU Delegation in Moldova and Ukraine, as well as with EIB (Jaspers was consulted about the ongoing technical assistance related to ITS Strategy in Moldova), coordination with EBRD and GIZ on the ongoing support to Ukraine was established, while exchange with Regional School of Public Administration (RESPA) was established related to potential cooperation on joint capacity buildings.

3.4 Where applicable, outline any links and synergies you have developed with other actions.

Regular coordination with other donors and institutions (mentioned above) is maintained to ensure synergy and to avoid potential overlapping of activities. Synergy with European Railway Agency was ensured through joint and back-to-back activities related to capacity building.

3.5 If your organisation has received previous EU grants in view of strengthening the same target group, in how far has this action been able to build upon/complement the previous one(s)? (List all previous relevant EU grants).

The current Action continues and supplements the activities initiated under Grant Contract no. NDICI-GEO-NEAR/ 2022 / 441-320 "Preparatory activities to support progressive involvement of Georgia, the Republic of Moldova and Ukraine in the activities of Transport Community".

During the implementation of the previous grant, a strong working relationship with relevant stakeholders was established, enabling a seamless transition of routine activities under the current grant while also providing a solid foundation for new initiatives.

Overall, the current Action builds upon the results and achievements of the previous grant, complementing and expanding its scope through additional key activities that are meant to ensure extended participation of the observing participants in the Transport Community.

3.6 Where applicable, include a traineeship report on each traineeship which ended in the reporting period to be prepared by the trainee including the result of the traineeship and assessment of the qualifications obtained by the trainee with a view to his/her future employment.

N/A

4. Visibility

TCT Secretariat has ensured full compliance with the visibility-related requirements outlined in the Grant Contract.

The communication activities carried out so far aim to effectively convey TCT’s work in Moldova, Ukraine, and Georgia to all stakeholders, enhancing both visibility and impact. Key efforts have focused on digital presence and engagement, including regular updates on TCT’s social media channels (Twitter, LinkedIn, and Facebook) and the publication of press releases to ensure broad coverage and outreach. Throughout 2025, in total 252 individual communication actions were carried out (3 times more than in the previous year), highlighting the participation of Georgia, Moldova and Ukraine in the Transport Community and advertising actions and key milestones in the Grant Contract implementation (from staff recruitment to TA contracts launching and award and reporting from capacity building and other events organised within the Action). To increase visibility tailor-made Media Workshop was held for journalists from Moldova to establish long term relation and enhance visibility on the local level, in Moldova.

In addition to ongoing social media communication, a dedicated webpage has been established on the TCT portal (<https://www.transport-community.org/observing-participants/>), while the upgrade of the web page was elaborated internally, to be implemented during the year 2026.

Key reports produced in 2025 have been proofread, designed, printed, and are publicly available.

The EU emblem, accompanied by the funding statement "Funded by the European Union," along with the grant contract number, was prominently displayed on all visible official documents related to grant activities, as well as on the office items acquired through the Grant Contract.

Lastly, the TCT Secretariat has prepared various publicity materials duly – including project banners, leaflets, pens, and agendas, all featuring the EU emblem and funding statement – which will be displayed and distributed during the tailored capacity-building programme organised under the Action.

TCT Secretariat has no objection to any potential publication of the results (impact, outcomes, outputs) by the European Commission.

Name of the contact person for the action:

...Mrs Ljuba Siljanoska.....

Signature:

Location:Belgrade.....

Date report due:N/A.....

Date report sent:6 March 2026.....